

## Using the capabilities approach to achieve people-centered conservation

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Keywords:	sustainable development, freedom, Brazilian semi-arid, people-centered conservation, social theory
Abstract:	<p>Top-down interventions by state and non-state institutions to conserve biodiversity and improve the lives of forest-proximate people (FPP) in the Global South tend to reflect economic understandings of human wellbeing. More progressive people-centered conservation projects are rightly guided by normative visions of how the world should be, yet social dimensions of project design, planning and evaluation often remain focused on quantifiable aspects of wellbeing. Conversely, we demonstrate here how thinking about human wellbeing in qualitative terms of freedom and dignity can help achieve rights-based, people-centered conservation. We apply the capabilities approach, a social theory that emphasizes marginalized people's freedom to live a life they have reason to value. First, we systematically reviewed global English-language literature to assess how the capabilities approach has been used conceptually and empirically to examine the wellbeing of FPP. Based on 31 core, methodologically-diverse studies from 16 countries we found: (1) equitable access to forest resources is essential for the flourishing of FPP because access constraints are barriers to realizing development as freedom; (2) creating capabilities for FPP requires strong, local, social institutions; (3) forest-dwellers' agency (someone's power to act of their own volition) to pursue valued capabilities is often deeply embedded in collective structures. Accordingly, we present a framework to guide how people-centered conservation actions can promote the flourishing of FPP. We apply this framework to the Brazilian Caatinga dry forest, characterized by diverse usage of forest resources and deep social inequities, finding diverse examples of conservation practices and their mixed influences on the lives of people in this biome. In conclusion, adopting the capabilities approach can help ensure that people-centered conservation initiatives uphold forest-dwellers' rights and prioritize their subjective wellbeing, whilst striving for sustainability.</p>



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2

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25 striving for sustainability.

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## 31 INTRODUCTION

### 32 1.1. HUMAN WELL-BEING AND CONSERVATION

33 The relationship between human wellbeing and nature is a perennial debate in conservation  
34 thinking, policy, and practice. Choosing how to conceptualize wellbeing is an important precursor  
35 to achieving Newing et al.'s (2023) laudable proposal for people-centered, rights-based  
36 conservation. In common with previous turning-points in conservation (e.g. Minter & Miller 2011's  
37 New Conservation Debate), refocusing efforts on people-centered conservation – including  
38 scrutinizing ways in which contemporary conservation is *not* sufficiently people-centered – requires  
39 engagement with political and moral-ethical dimensions. We concur with Fisher et al.'s (2022)  
40 assertion that addressing sustainability challenges and achieving transformational change  
41 demands not only empirical evidence, but appropriate theoretical foundations.

42 Conservation research has developed to incorporate ideas and methods from across the  
43 social sciences and humanities yet environmental economics continues to dominate the ways in  
44 which conservationists comprehend wellbeing. Neoclassical economic methods have been used to  
45 assign monetary value to ecosystem processes which support wellbeing, incorporating 'nature's  
46 benefits' to people into economic decision-making. Environmental-economic models are intended  
47 to guide scientists, policy-makers, and practitioners in order to 'optimize' relationships with nature,  
48 simultaneously maximizing conservation benefits and human welfare outcomes ('win-wins'; but see  
49 McShane et al. 2011). Environmental economics makes positivist scientific claims that separate  
50 facts from values (i.e. when attempting to distinguish positive 'value free' economics from  
51 normative 'value laden' ways of understanding the world; Spash 2012), hence wellbeing becomes  
52 equated with monetary income or other readily-quantifiable aspects of people's lives.

53 Conservation science is broadly criticized for the so-called measure-value dichotomy, in  
54 which researchers and practitioners try to separate their subjective, value-laden mission from what  
55 is seen as objective, fact-based biodiversity measurement (Baumgaertner and Holthuijzen 2017).  
56 This separation is both artificial and misleading given that values are embedded in how biodiversity  
57 is defined, prioritized, and measured. Moreover, an economic or bio-economic model cannot  
58 elucidate the circumstances in which it may ever be acceptable to curtail human wellbeing in order  
59 to protect threatened biodiversity. How can and should the quantifiable environmental benefits of a  
60 conservation project be balanced against equitable distribution of social costs and benefits? It is

61 equally problematic to limit human wellbeing, conceptually, to aspects of lives that are amenable to  
62 quantification (Sen 1977). While environmental economics provided valuable quantitative tools, its  
63 assumptions often overshadowed non-market moral economies (Granovetter & Swedberg 2011). The  
64 capabilities approach (hereafter CA) emerged as a vital ethical counterweight to economistic framings (Sen  
65 1999; Martin 2017), shifting the focus toward human freedom and dignity.

66 Forest livelihoods researchers historically approached wellbeing through measuring  
67 people's dependence on natural resources in order to fulfill basic needs (Newton et al. 2016). This  
68 perspective is rooted in forestry management and environment/agricultural economics, and tends  
69 to equate a 'good life' with economic success (e.g., Braga et al. 2023). The needs-based, utilitarian  
70 framing of wellbeing appealed to natural scientists because it is factual and objective, yet  
71 problematic because it ignores diverse values and other non-material aspects of wellbeing (Miller  
72 et al. 2021; Razafindratsima et al. 2021). Encouragingly, researchers in this field increasingly  
73 agree that conservation must improve forest-dwellers' lives in ways that extend beyond the  
74 assumptions and measures of economic cost-benefit analysis and utility maximization (Nerfa et al.  
75 2020; Jagger et al. 2022). This conceptual opening-up reflects the influence of *ecological*  
76 economics which, unlike environmental economics, emphasizes social equity and inclusive  
77 environmental governance (Røpke 2005). Ecological economics is normative in its goals and often  
78 analyzes institutions more than individuals (Vatn 2005). Research by political ecologists is also  
79 normative and attempts to understand and improve the lives of marginalized forest-dwellers,  
80 examining power dynamics and how conflicts and policies shape access to natural resources (e.g.  
81 Ribot & Pelusso's [2003] Theory of Access).

82 In this article, we argue that the CA which conceives of human wellbeing in terms of  
83 freedom and dignity could help achieve people-centered conservation in Brazil (see Chiaravalloti et  
84 al. 2025) and elsewhere. Compared to other bottom-up conservation frameworks, the CA provides  
85 a theory of agency (Gangas 2016) that can bridge the structural critiques of Marxian frameworks  
86 such as political ecology and convivial conservation (Büscher & Fletcher 2020) with liberal justice  
87 perspectives, at once emancipatory in its vision of human flourishing yet compatible with policy.  
88 The CA then moves beyond the economistic framings of the sustainable livelihoods approach  
89 (Arce 2003) and reinforces participatory research's radical Latin American roots (Rappaport 2020;  
90 Cooke & Kothari 2001), offering a robust framework for transformative, community-based

91 conservation. CA has long transformed debates in diverse areas of scholarship and policy,  
92 including health (e.g. Coast et al. 2008) and conservation (e.g. Martin et al. 2016). Notions of a  
93 good life, and whether they are context-specific or universal, have been debated by societies and  
94 political philosophers for millennia yet this knowledge does not sit easily with economic analysis. In  
95 rural and peri-urban contexts in Amazonia, a 'good life' and greater subjective wellbeing seems to  
96 rest not on material wealth, but instead on strong social relationships, new forms of political  
97 engagement and cooperation, autonomy, and living in dignity (Macdonald & Winklerprins 2014;  
98 Garrett et al. 2017; Piva da Silva et al. 2022).

99

## 100 **1.2. THE CAPABILITIES APPROACH AND PEOPLE-CENTERED CONSERVATION**

101 The CA is a concept based on what people are able to *be* and to *do* and has been paradigm-  
102 shifting in the social sciences. Amartya Sen emphasized that in order to flourish, people must have  
103 realistic opportunities (termed, *capabilities*) to achieve things (called *functionings*) which they,  
104 subjectively, have reason to value (Sen 1993, 1999). Wellbeing is therefore deeply linked to an  
105 individual's subjective values, personal sense of self-realization, ethics, and autonomy (Huta  
106 2017). The CA offers a fresh perspective on how the overlapping but distinct concepts of agency  
107 and empowerment relate to wellbeing (Claassen, 2016; Drydyk, 2013; Gangas, 2016). Following  
108 Drydyk (2013), agency is understood as autonomous personal involvement in actions—focused on  
109 the process, not the outcomes. In contrast, empowerment involves both the expansion of power  
110 and a process of change, encompassing both 'doings' and 'beings'. Defined as the 'expansion of  
111 the scope of agency', empowerment links changes in a person's capacity to act to enhance their  
112 wellbeing in ways agency alone does not. From this perspective, wellbeing (a state of being) lies  
113 outside agency (which concerns only action) but is integral to empowerment, which bridges agency  
114 and wellbeing. The CA is multifaceted, serving as both a social theory – in the sense of an idea,  
115 analytical framework, or thought-experiment – and a normative critique of the prevailing social  
116 order and related injustices (Robeyns 2005a). The CA is a political counter theory because it can  
117 help identify barriers to people's opportunities to live the life they may wish to, and it has also been  
118 used to critique hierarchies of power (see Smith & Steward 2009). Hence, the CA is intended to  
119 guide socially-progressive, egalitarian societal change by influencing institutional and individual  
120 actions and behaviors, and has influenced scholarship, policy, and practice in research areas

121 including education (Lozano et al. 2012), health (Venkatapuram 2013), housing policy (Kimhur  
122 2020), human rights (Vizard et al. 2011), and development studies (Holden et al. 2018).

123 The CA's unique contribution towards people-centered conservation lies in its role as an  
124 analytical heuristic that provides an agency-oriented theory of justice (*sensu* Drydyk 2013, Gangas  
125 2016), in ways that existing conservation social science frameworks do not. For instance, while  
126 Martin's (2017) "just conservation" and Woodhouse et al.'s (2017) multidimensional wellbeing  
127 framework advanced conservation social thinking at the time, the CA foregrounds agency and  
128 empowerment to a much greater degree. Rather than focusing solely on the presence of rights or  
129 resources, the CA identifies the specific conversion factors that determine whether these actually  
130 translate into lived freedoms. The CA therefore provides a diagnostic depth that explains why  
131 forest-proximate people may still face capability deprivations and be unable to achieve a dignified  
132 life, even when formal rights or material resources are present.

133 Noteworthy limitations of the CA include assertions that it is overly individualistic, meaning it  
134 ostensibly regards individuals as isolated moral units whose choices and opportunities are  
135 considered independently of their social embeddedness. However, as Robeyns (2017, section 4.6)  
136 explains, this criticism misattributes methodological or ontological individualism to the approach.  
137 While the CA is normatively individualistic (individuals are the units of moral concern), it explicitly  
138 recognizes social norms, institutions, group identities, and structural constraints as essential  
139 conversion factors shaping how capabilities are realized. Also, the CA is critiqued for its emphasis  
140 on agency rather than structures. Piva da Silva et al. (2021) addressed this limitation in their  
141 analysis of wellbeing in metropolitan Manaus, highlighting the role of individual agency and  
142 freedom in relation to economic, political and social structures.

143 We adopt a conceptually broad, pluralistic framing of the CA based on Sen's seminal  
144 writings, with additional insights from political philosophers Martha Nussbaum and Ingrid Robeyns.  
145 Sen (1993) defined wellbeing through the dimensions of capabilities, agency and functionings.  
146 Capabilities, then, are realistic opportunities to *be* and *do* something one has reason to value;  
147 agency is someone's capacity (or power) to act of their own volition to choose to pursue valued  
148 opportunities; and functionings represent the conversion of capabilities into achievements (Sen  
149 1993). Sen maintained a reflexive and open position on the CA, encouraging researchers to adapt  
150 and extend the approach for practical or ethical purposes. Robeyns also advocated pluralistic

151 research on the CA and her influential work highlighted the importance of factors which influence  
152 how diverse kinds of resources generate opportunities for people's lives (see Robeyns 2017).  
153 Notably, Robeyns' (2005b) added a new wellbeing dimension – conversion factors – which  
154 influence the conversion between having a resource and having a capability. Robeyns separated  
155 conversion factors into personal abilities (e.g., mental and physical characteristics), social  
156 characteristics (based on norms, institutions and behavior), and environmental context (place-  
157 based features). Nussbaum (2011) insisted that nation states must ensure the conditions for  
158 individual flourishing by guaranteeing minimal opportunities (above certain thresholds) for all  
159 people to achieve ten universal capabilities. Examples include bodily and mental health, being able  
160 to exercise political participation, and establish goals and desires about one's life (Appendix S1).  
161 Universal capabilities are not exhaustive, and Nussbaum proposed these be supplemented by  
162 capabilities specific to cultures and traditions of a particular country (see Deneulin and Shahani  
163 (2009) for examples). While we remain committed to Sen's principle of *value pluralism*, recognizing that  
164 forest-proximate populations must define their own priorities, we utilize Nussbaum's (2011) ten universal  
165 capabilities as a cross-cultural evaluative framework to ensure that minimal constituents of wellbeing and  
166 human dignity (*sensu* Woodhouse et al. 2015) are not overlooked.

167         The conceptualization of freedom inherent in the CA is relevant for people-centered  
168 conservation because it provides a foundation for pursuing egalitarian human development (*sensu*  
169 Alkire 2002) and can help link universal human rights (Vizard et al. 2011) with conservation-related  
170 agendas such as the UN Sustainable Development Goals (Perdomo et al. 2021). Human rights  
171 constitute entitlements to particular capabilities (see Hansen et al. 2015). Leach and colleagues  
172 (1999) pioneered the use of capabilities as a conceptual lens to examine people-environment  
173 relations, aiming to improve community-based natural resource management (CBNRM): a political-  
174 ecology inspired, participatory approach which emphasizes empowerment, equity and sustainable  
175 use. CA-analysis can highlight the material and social dimensions of rights, and the need for  
176 government action to uphold these rights. Conversely, the language of rights strengthens  
177 discussions of capabilities by clarifying that ensuring people's capabilities is urgent and non-  
178 negotiable – it cannot be ignored or sacrificed for other goals (Nussbaum 2011).

179         There is growing use of the CA in human-environment research, albeit largely outside of  
180 mainstream conservation literature: in political sciences (Holland 2008), ecological economics

181 (Fleischman & Solorzano 2018), and urban sustainability (Pineda-Pinto et al. 2025). The CA offers  
182 novel insights into human-environment relationships, including how forest-dwellers' well-being is  
183 affected by conservation interventions such as creating protected areas (e.g., Ballet et al. 2020), or  
184 enforcing regulations to limit resource-use (Lienert & Burger 2015). The CA can improve how  
185 conservation framings conceptualize wellbeing, e.g. how ecosystem services contribute to people's  
186 freedom to live a life they have reason to value (Polishchuk & Rauschmayer 2012). Pelenc and  
187 Ballet (2015) propose that the CA's normative focus on improving people's capabilities (and hence,  
188 wellbeing) can play a role in achieving 'strong sustainability'. Watene (2016) contends that  
189 although the CA encourages cross-cultural dialogue and accommodates diverse perspectives on  
190 valuing nature, this approach mainly focuses on benefits to people, potentially overlooking nature's  
191 intrinsic value and related obligations to protect it. The CA contributes a more nuanced theory of  
192 agency (Gangas 2016) to people-centered conservation, enabling community-based efforts to  
193 move beyond economistic views of humans through a richer understanding of wellbeing.

194 Critiques and limitations of the CA notwithstanding, such a freedom-oriented approach to  
195 conservation could offer a radical alternative to the *status quo* in many forested contexts in the  
196 Global South. Many forest conservation policies remain imbued with the logic of financial rewards  
197 and punishment (Gebara & Agrawal 2017), instead of working with forest-dwellers to foster  
198 sustainability alongside living a life they have reason to value. Conservation science has evolved to  
199 become more participatory but 'fortress conservation' still prevails (Qin et al. 2023). In many  
200 countries, people-centered conservation remains an aspiration, and long-standing conflicts  
201 between government-imposed conservation measures and rural communities' rights and  
202 sovereignty are far from being resolved.

203

### 204 **1.3. AIMS AND STRUCTURE OF THE PAPER**

205 Our aim is to enhance the usage of the CA in conservation scholarship, policy and practice. This  
206 article draws on a systematic review of the English-language literature on the CA (Appendix S2),  
207 identifying studies which have applied this conceptual lens to the lives of forest-proximate people  
208 (FPP), a term coined by Newton et al. (2020) to describe the diverse groups of people living in or  
209 nearby forests. Instead of reporting trends, we will draw out some key insights from the literature,  
210 including research which highlights how conservation actions can positively affect forest peoples'

211 freedom and foster subjective wellbeing. Recognizing that improving human wellbeing is a key  
212 objective of people-centered conservation in the Global South (Bakarr 2023), we then present a  
213 CA-inspired conceptual framework, designed to promote the flourishing of FPP. Finally, we apply  
214 our framework to scrutinize people-centered conservation in the Caatinga, one of the most  
215 biologically diverse and populated tropical dry forests on earth (Silva et al. 2017a). To do-so, we  
216 draw on the literature (in Brazilian Portuguese and English) into forest resource use by, and  
217 conservation-related barriers constraining the well-being of, rural *Caatingueiros* (the Portuguese  
218 term for its traditional inhabitants).

219

## 220 **2. METHODS**

### 221 **2.1. SYSTEMATIC REVIEW PROCESS**

222 We conducted a systematic review to answer the question: 'How has the capabilities approach  
223 been used conceptually and empirically to examine the wellbeing of forest-proximate people?'. To  
224 the best of our knowledge, there have been no previous reviews on this topic. Although the core  
225 principles of the CA are universal, we focus specifically on FPP in order to examine how subjective  
226 wellbeing may be shaped by issues that characterize many forested landscapes (e.g. sociopolitical struggles  
227 for forest tenure, precarious access to non-timber resources and markets, agricultural frontier advance and  
228 deforestation, remoteness from political and economic centers, area-based conservation interventions). We  
229 conducted the systematic review of English-language published articles following *Guidelines and*  
230 *Standards for Evidence Synthesis in Environmental Management* (Collaboration for Environmental  
231 Evidence 2022; Appendix S2), and the widely-used PICO framework (Pullin & Stewart 2006). The  
232 PICO approach typically structures a systematic review by defining four key elements (Population,  
233 Intervention, Comparison, and Outcome) to help formulate precise, answerable research questions  
234 and guide the article search strategy and inclusion criteria. We used only Population and Outcome  
235 as guides, since our initial searches using Interventions and Comparisons excluded numerous  
236 important articles known to us. Our study population was forest-proximate people (FPP), and the  
237 outcome was the CA. Defining whether a population in each article constituted FPP would require  
238 precise distance of settlements from forests (following Newton et al. 2020). Because many papers  
239 lacked coordinates of the study location(s) we chose to consider participants as FPP if the text

240 clarified this population was in a rural area, and there was a clear link between forests and their  
241 wellbeing.

242 We extended the aforementioned *Guidelines* using Grames et al.'s (2019) frequency-based  
243 method which uses an initial set of 'naive' search terms guided by our Population and Outcome  
244 approach to search for papers. Keywords are then selected based on the most frequent terms  
245 found in papers from the naive search (Appendix S2). Frequent keywords (from 5+ papers) are  
246 then used to search in the 'true', full systematic review. We conducted the naive search and the  
247 frequency-based keyword selection between April and June 2022 using *Scopus* (Appendix S2).  
248 The true, comprehensive search was carried out between June and October 2022 utilizing *Scopus*  
249 and *Web of Science* producing 613 candidate articles.

250

## 251 **2.2. ARTICLE FILTERING AND DATA EXTRACTION**

252 First, we examined titles and abstracts to exclude articles which were either unrelated to rural  
253 populations that could be considered FPP, did not investigate wellbeing using the CA, were opinion  
254 articles, or lacked titles or abstracts due to metadata issues. This left 207 articles for further review.  
255 Second, we read the remaining articles to include only those which: i) explicitly drew on ideas from  
256 the CA (e.g., agency, capacity, functionings, freedom, social justice); ii) had a clear connection to  
257 human wellbeing; iii) applied the CA either conceptually (e.g. in terms of social processes or  
258 livelihoods) or for assessing wellbeing; iv) were focused on FPP. This process resulted in 80  
259 papers from which we extracted additional information, entered into a spreadsheet. From each, we  
260 collected qualitative data about the focal human population, and engagement with the CA.  
261 Information about the focal population included the main social identity characteristic of interest to  
262 the researchers on (e.g. intersecting categorizations including women, rural people, farmers);  
263 whether the categories of forest-proximate people or forest-dependent people were implicit or  
264 explicit; and geographic context (e.g. remote rural). We attempted to establish which theoretical  
265 lineage or perspective of the CA was used (i.e., whether the theoretical arguments were based on  
266 Sen, Nussbaum, Robeyns, or a combination); which specific or universal capabilities, if any, were  
267 used to interrogate wellbeing; and (if recorded) the subjective meanings of these capabilities to the  
268 research participants.

269 From the 80 relevant articles (Appendix S3) we identified 23 core papers which we  
270 analyzed qualitatively to draw out key themes (Section 3.1) and develop our CA-inspired  
271 framework (Section 3.2). Core articles presented insightful conceptual arguments or empirical  
272 findings which either help understand how conservation actions can act as barriers to wellbeing (in  
273 terms of freedom and dignity) or demonstrate how progressive conservation actions can do the  
274 opposite, fostering capabilities. We included eight additional articles as core articles which were  
275 relevant but initially missed due to being published after the cutoff date, or search term limitations.  
276

### 277 **2.3. CONSERVATION AND INJUSTICE IN THE CAATINGA**

278 The Caatinga biome is the largest dry forest in the Americas, yet one of the least studied social-  
279 ecological tropical systems (Figure 1, Figure 2). The entire Caatinga is home to approximately 27  
280 million urban and rural people (IBGE 2022a), of which 9.2 million are considered forest-proximate  
281 (Alencar 2023). Persistent injustice is manifested in multidimensional poverty in the Caatinga. More  
282 broadly, extreme income poverty and illiteracy rates in Northeast Brazil are two- and five-times  
283 higher, respectively, than in the Southeast (IBGE 2022b; 2023). To-date, researchers have mainly  
284 examined natural resource use in the Caatinga through economic lenses, such as the  
285 relationship between forest dependence and monetary poverty (Specht et al. 2019). Alencar et al.  
286 (2022) identified potential synergies and trade-offs between *Caatingueiros'* usage of forest  
287 resources and conservation goals. Two studies show how forest resources are linked to food  
288 security via grazing areas for domesticated animals (Alencar et al. 2023) and building materials  
289 including fence poles (Gonçalves et al. 2021). Both activities cause forest degradation. This  
290 research focus is unsurprising given that non-material, non-visible aspects of peoples' inner  
291 worlds, including identities and ancestry, are under-studied by conservationists (Ives et al. 2020).

292 Current preservationist discourse in the Caatinga – advanced by some state institutions  
293 and NGOs – incorporates the idea that the traditional use is part of the anthropogenic disturbance  
294 driving land use change and biodiversity loss (Silva & Barbosa 2017; Antongiovanni et al. 2020).  
295 Anthropogenic disturbances such as fuelwood consumption, grazing of free-range goats and slash-  
296 and-burn agriculture cause continuous, widespread but low-intensity impacts on Caatinga  
297 vegetation, and are – ecologically-speaking – preferable to the drastic land use changes involving  
298 deforestation and large scale land use changes (Melo 2017; Araujo et al. 2023). However, there

299 are socio-political implications of describing traditional land uses in terms of environmental  
300 degradation (see Fraser et al. 2024), and we caution against describing small-scale disturbances  
301 as a primary driver of Caatinga degradation and overexploitation of natural resources, as Ramos et  
302 al. (2023) do. The small-scale disturbances attributable to the Caatinga's rural poor are shaped by  
303 inequalities in access to land and natural resources (Melo et al. 2023).

304 Tabarelli et al.'s (2024) theoretical model suggests a negative feedback loop between  
305 poverty and anthropogenic disturbance in the region, which they take as evidence that fuelwood,  
306 goat-raising and traditional agriculture reduce land productivity and perpetuate poverty. Although  
307 ecologically reasonable, this fails to recognize that these land-use practices have existed for  
308 hundreds if not thousands of years in this biome and, to date, there is no evidence of any dramatic  
309 environmental impact derived from traditional land uses. Conserving the Caatinga's unique  
310 vegetation must be done in ways that maintain forest-dependent livelihoods *and* promote human  
311 wellbeing (similar to the situations in other tropical dry forests; e.g., Vallejos et al. 2022) which we  
312 attempt to address using a conceptual framework derived from the CA.

313 The role of unjust institutional arrangements and other structures in perpetuating poverty in  
314 the Caatinga is sometimes overlooked by conservationists, who instead highlight environmental  
315 determinants. For instance, researchers have tended to describe poverty in the Caatinga in relation  
316 to marginal agricultural conditions in this semi-arid, drought-prone environment (e.g. Leal et al.  
317 2005), overlooking the on-going marginalization of smallholders and imbalances in the distribution  
318 of socio-political power, land and other resources. A negative feedback between poverty and  
319 environmental conditions in the Caatinga is also labeled as the primary cause of rural out-migration  
320 (Ab'Saber 1999; Silva et al. 2017b). The misconception that Caatinga habitats are poor in  
321 biodiversity and provide few ecosystem services to its inhabitants partly explains the low coverage  
322 of state-sponsored protected areas (Manhães et al. 2016). The mismatch of different actors' needs  
323 and interests is a significant barrier to achieving people-centered conservation in this biome (see  
324 Faggin et al. 2017).

325

## 326 **3. RESULTS**

### 327 ***3.1. SYSTEMATIC REVIEW INTO CA AND FOREST-PROXIMATE PEOPLE***

328 We identified 80 studies in our review, including eight more after the review conclusion. These 88  
329 articles applied the CA to conservation-related problems or situations, and examined the wellbeing  
330 of forest-proximate people in diverse geographic and cultural contexts. We concentrated on the  
331 most pertinent of these – 31 core studies including the eight added post-review (Table 1) – to draw  
332 out three key emergent themes and then elaborate our proposed framework. The other studies  
333 (n=57) generally had more superficial engagement with the CA. Core studies all used variants of  
334 the CA as their theoretical framing, sometimes paired with another concept. Fifteen papers had a  
335 primarily social focus (e.g. analyzing governance), followed by an environmental primary focus (6  
336 papers, e.g. relating capabilities to ecosystem services), health (4 papers, e.g. youth wellbeing and  
337 food security), economic (3 papers, e.g. energy demands and capabilities), and mixed social-  
338 environmental (3 papers, e.g. wellbeing at a deforestation frontier). Qualitative methods – often in  
339 combination with each other – were used in 21 core studies, including interviews (n=16 studies),  
340 focus groups (n=9), participant observation (n=8), workshops (n=3), documental analysis (n=1). -  
341 Nine core studies used quantitative methods based on a questionnaire, of which five combined  
342 questionnaires with qualitative methods. Five were either entirely conceptual or included relatively  
343 zoomed-out use of case studies.

344 African research featured strongly, with 10 core studies from eight countries. Asian  
345 research (n=7 core studies) was from four countries but predominantly India (n=4). Latin American  
346 research was entirely in Mexico (n=4 studies) and Brazil (n=4). The latter examined REDD+  
347 projects across Brazilian Amazonia (Gebara & Agrawal 2017); agro-extractivist communities in  
348 Maranhão State (Vicari 2014); colonists at a farm-forest frontier in Amazonas State (Piva da Silva  
349 et al. 2022); and *caçara* coastal communities in the Atlantic Forest (Bockstael & Berkes 2017). The  
350 CA has not been previously applied to analyzing human wellbeing in the Brazilian Caatinga,  
351 motivating our analysis of conservation actions and wellbeing in this biome using this lens (Section  
352 3.3). Other core studies came only from Australia (n=4) and USA (n=1).

353

### 354 3.1.1. *Theme 1: Equitable access to forest resources and quality public services is essential for* 355 *human flourishing*

356 Four studies demonstrate that egalitarian access to forests is essential in order for forest-dwellers  
357 to have realistic opportunities to convert natural resources into achieved functionings. Kusel's

358 (2001) seminal study proposed that forest-dwellers' wellbeing should be conceptualized and  
359 assessed in relation to three kinds of 'community capacities' (physical, social, and human capital)  
360 and sense of place. Dawson & Martin (2015) found that most people in Rwandan farm-forest  
361 landscapes depend on precarious access to government-owned or private forests for collecting  
362 firewood, highlighting the role of power imbalances. Cleaver and de Koning (2015) offered an  
363 important theoretical advance by exploring how people navigate and reshape the formal and  
364 informal rules that govern their access to natural resources through a flexible, creative process  
365 they called institutional bricolage. Addison and colleagues (2019) used workshops and documental  
366 analysis to examine natural resource management structures in Australia, drawing on a hybrid  
367 theoretical framing of Sen's work on CA ('development as freedom') and Ribot and Peluso's (2003)  
368 theory of access to natural resources. For the latter, access is determined by dimensions including  
369 property rights, physical access, and access to capital, markets, technology or knowledge. We  
370 consider that these forms of access to forest resources represent forest-dwellers' 'power to act'  
371 (see Ahlborg & Nightingale's 2018 paper on theorizing power).

372         Four studies affirm the importance of geographical context and forest access, showing how  
373 these factors can either restrict or facilitate access to forest resources, and shape the capability to  
374 utilize forests and meet basic needs. Takahashi et al. (2022) conducted a rural and urban  
375 questionnaire-based study in Japan, finding that engagement with forest-related activities  
376 (functionings) was related to higher subjective well-being. Sangha et al. (2015) showed that for  
377 indigenous Australians, access to their homeland is vital for maintaining traditional practices and  
378 intergenerational knowledge. A quantitative study in rural Nigeria also showed that geographical  
379 characteristics such as physical proximity to urban centers can influence forest-dwellers'  
380 opportunities to utilize public services such as education and healthcare (Ayoola Oni & Adenike  
381 Adepoju 2014). J.A. Silva et al. (2018) studied three neighboring communities near Limpopo  
382 National Park in Mozambique and found that lower levels of non-monetary wellbeing in one  
383 community was associated with rapid conversion of forest to farmland, interpreted by the authors  
384 as a land-use trap. Overall, rural peoples' access to both forests and quality public services seems  
385 essential in order to create capabilities from forest resources, and subsequently overcome barriers  
386 to wellbeing.

387

388 *3.1.2. Theme 2: Creating capabilities in and around forests through institutions*

389 The literature synthesized here demonstrates that for forest-proximate populations, the realization  
390 of capabilities is contingent upon the strength of local social institutions, including customary rules  
391 and collective organizational practices, which serve as essential conversion factors for maintaining  
392 lives they have reason to value. In Nigeria and India, rural livelihoods and wellbeing rely on having  
393 realistic opportunities to reliably acquire sufficient resources from forests including nutritious food,  
394 clean water, fuelwood and construction materials (Ayoola Oni & Adenike Adepoju 2014; Schmidt et  
395 al. 2022). Indeed, Balasubramanian & Sangha (2021) link the CA and ecosystem services, through  
396 a case study with indigenous forest-dwellers in India's Western Ghats. This is coherent with Lienert  
397 and Burger's (2015) conclusion that, in Nepal, forest resources are central to achieving  
398 Nussbaum's universal capabilities. Their community-based research demonstrated that people  
399 recognize biological resources as important for achieving capabilities including bodily health, bodily  
400 integrity, interaction with other species, and social affiliation.

401 In indigenous communities in Namibia, parents felt that government prohibition of traditional  
402 hunting practices means that succeeding in formal education is now their children's only way of  
403 gaining freedom in later life (Matengu et al. 2019). The authors interpret this replacement of  
404 indigenous lifestyles, values, and practices in terms of the lingering effects of colonization and  
405 marginalization. Velasco-Herrejon and Bauwens' (2020) research in Southern Mexico shows how  
406 ensuring that development projects (e.g. around energy-generation) promote justice and create  
407 valued capabilities (e.g. around employment, identities, and health) requires inclusion of  
408 indigenous and traditional communities' voices and knowledge. Summarizing, ensuring positive  
409 connections between forests and human flourishing can be achieved by creating the conditions in  
410 which capabilities can arise, through policy interventions and fostering grassroots social  
411 movements.

412

413 *3.1.3. Theme 3: Bottom-up agency and collective forest capabilities*

414 Within the CA framework, agency is the freedom to pursue valued capabilities, yet for forest-  
415 proximate people this agency is deeply embedded in collective structures. Hence, people-centered  
416 conservation requires moving beyond top-down restrictions to support the social and institutional  
417 frameworks that enable bottom-up agency. Cleaver's (2007) pioneering conceptual work

418 established that collective management of natural resources requires balancing individual agency  
419 with community management, customary rules and conservation legal restrictions. Hence, agency  
420 is not simply a matter of individual choice or empowerment: it is embedded in and shaped by  
421 broader social relationships and institutional structures. Leach et al.'s (1999) seminal work into  
422 environmental entitlements emphasized the interaction of structures and agency. They argued that  
423 both intended and unintended practices and actions can lead to shifting structures, rules and  
424 norms. Likewise, these structures can influence people's actions, and therefore constrain or enable  
425 conservation initiatives. Gutiérrez-Zamora et al. (2023) demonstrated how collective capabilities  
426 are dependent on forest and non-forest resources, underscoring the plurality of values related with  
427 forest usage for communities in Oaxaca, Mexico. In rural South Africa, young people who perceive  
428 strong collective action, social cohesion and inclusion within their communities also tend to be  
429 more food secure (Owen & Goldin 2015). These empirical findings reinforce how collective forest  
430 resource use demands a level of agreement between individuals on how forest resources can  
431 generate opportunities. Freitas et al. (2020) argue that focusing environmental management on  
432 culturally important species (e.g., Arapaima fish, and Amazonian river turtles) helps foster  
433 community engagement (hence, increases agency) and improves collective management of  
434 natural resources, benefiting nature and human wellbeing.

435         Where individual agency is supported by diverse institutions, and the management of  
436 resources is collective, conservation practices such as community-based management can  
437 promote human wellbeing (see Huber et al.'s [2023] systematic review of 52 empirical case  
438 studies). Conversely, in situations where conservation actions constrain individual agency, as seen  
439 with strictly protected areas and exclusion of forest-dwellers, many people perceive conservation  
440 as a barrier to pursuing valued life opportunities (e.g., see J.A. Silva et al.'s [2018] mixed-methods  
441 study into the aspirations of people living around Limpopo, Mozambique). In India, a failure to  
442 develop community capabilities for engaging in decision-making processes within so-called  
443 participatory forestry has limited the success of these initiatives (Fleischman & Solorzano 2018).

444         O'Sullivan's (2016) conceptual study on indigenous rights and health inequities, and Téllez  
445 Cabrera's (2022) work with P'urhépecha indigenous people in Mexico, teach us that in order to  
446 promote human freedom, conservation scientists and government environmental institutions  
447 should respect, and seek sustainable use through appreciating traditional practices (e.g. the

448 harvest and use of traditional medicines). This resonates with Strong and Silva's (2020) CA-  
449 informed analysis of conservation-oriented hunting bans in Southern Africa. They found that strict  
450 enforcement of protected areas can negatively impact material resources, decreasing the  
451 acquisition and sale of bushmeat – an important source of food and rural income. Communities  
452 objected to officials using excessive violence and punishment practices against hunters, and  
453 denying permission to kill 'problematic' animals posing a threat to villagers' safety. There, many  
454 local people felt that regulations were humanizing wild animals and dehumanizing people.  
455  
456

### 457 **3.2. CONCEPTUAL FRAMEWORK**

458 We present a framework for people-centered conservation to promote the flourishing of forest-  
459 proximate people (Figure 3), based on three core elements of the CA (capabilities, agency,  
460 functionings; from Sen), Robeyns' notion of conversion factors, Nussbaum's assertion of political  
461 obligations to ensure universal capabilities for all people, and the role of social institutions. We  
462 have added two additional conservation-specific elements: forest resources and people-centered  
463 conservation actions. The framework incorporates the main findings from our systematic review; (i)  
464 that equitable access to forest resources is essential for the flourishing of FPP because access  
465 constraints are barriers to realizing development as freedom (Addison et al. 2019): (ii) creating  
466 capabilities for those living in and around forests requires strong, local, social institutions; (iii)  
467 forest-dwellers' agency (i.e. someone's power to act of their own volition) to pursue valued  
468 capabilities is often deeply embedded in collective structures. Equity of access, and ecological  
469 sustainability of resource-use – which is clearly important if we are to promote wellbeing *and*  
470 achieve conservation goals – can be supported and improved through people-centered  
471 conservation actions and, in turn, create capabilities (i.e. realistic opportunities for forest-dwellers  
472 to be and do something they have reason to value). Wellbeing is conceptualized through the  
473 means (i.e. the process) not the ends of conservation actions, and is defined as someone living a  
474 life that they have reason to choose, and to value. Wellbeing comes through the process of people  
475 converting valued capabilities into achievements, having the freedom to pursue valued  
476 opportunities.

477       Institutions crosscut all our main findings, including addressing needs and values  
478 differentiated between people and diverse institutions including State organizations, NGOs and  
479 other non-state organizations. Our framework emphasizes the importance of institutional strategies  
480 for managing natural resources in order to ensure just and sustainable access—and support fair  
481 processes of learning and empowerment—by embracing what Cleaver and de Koning (2015) term  
482 institutional bricolage: recognizing and working with the complex mix of formal rules, informal  
483 norms, local practices, and power relations through which people actually engage with institutions  
484 in everyday life. Rather than relying on top-down designs or rigid participation frameworks, this  
485 approach emphasizes the importance of locally embedded knowledge, unequal power relations,  
486 and historical practices in shaping access and agency. By enabling more inclusive and socially

487 embedded forms of governance, such strategies foster meaningful empowerment, collective  
488 learning, and accountability, and can achieve more equitable people-centered conservation.

489 To operationalize our framework, conservation actions should empower marginalized  
490 forest-proximate peoples and their social institutions to enhance agency and, ultimately, translate  
491 resources into lived freedoms: (a) ensure equity in resource-access (e.g. show sensitivity to actual  
492 or potential social gradients in access which may be mediated by factors including gender, age,  
493 social status and wealth, formal property rights, and ethnicity) and institutional partnerships (e.g. in  
494 project-design, agenda-setting and management); (b) build the autonomy of forest communities  
495 and support or strengthen local leadership; (c) be based around grass-roots social and political  
496 mobilization rather than the imposition of external agendas and priorities; (d) be sensitive to power  
497 imbalances and give voice to under-represented groups; (e) build-in participatory management of  
498 natural resources, ideally ensuring that forest-dwellers are involved and in-charge in all stages,  
499 from prioritizing species and areas, setting quotas, designing and conducting environmental  
500 monitoring methods, harvesting, transport and market sale. (f) finally, related to but not limited to  
501 environmental monitoring, any research component in a conservation action should involve co-  
502 production of knowledge (in the sense of recognizing diverse contributions and perspectives of  
503 local and outside stakeholders, and attempt to promote mutual learning, inclusivity and a focus on  
504 locally-relevant research goals).

505 Our framework could serve as a critical guide – as a way of understanding successes, and  
506 obstacles to wellbeing – with the overall aim of ensuring forest peoples' freedom to achieve  
507 subjective wellbeing. Importantly, ecological sustainability alone is insufficient. In summary, actions  
508 to promote sustainable resource use should also attempt to change lives and communities for the  
509 better (as defined by forest-dwellers) by promoting autonomy, creating capabilities, and enhancing  
510 people's agency and freedom to pursue valued opportunities.

511

### 512 **3.3. ACHIEVING PEOPLE-CENTERED CONSERVATION IN THE CAATINGA**

513 So-called conservation actions have undermined the capabilities and agency of marginalized  
514 peoples by disguising and legitimizing land concentration for local elites. We found three cases in  
515 the literature showing how access to land and livelihoods in the Caatinga can become more  
516 precarious following the creation of protected areas, limiting the already marginalized inhabitants'

517 opportunities to pursue things they value. Within these protected areas, there are widespread  
518 conflicts and negative impacts for local people. The example of the Catimbau National Park,  
519 created in 2002, on top of traditional farmland and smallholdings (Figure 1), is instructive in  
520 revealing negative impacts for local people and conflicts with state institutions. Residents refused  
521 to leave, were never compensated, and remain trapped in material poverty with their wellbeing  
522 dependent on (what is now) illegal harvest of natural resources (Specht et al. 2019). The Tatu-Bola  
523 Wildlife Refuge, a strictly protected area created in 2015, still lacks a management plan (Figure 1),  
524 and hence long-standing livelihoods and natural resource uses have been criminalized.  
525 Contrasting with these on-the-ground realities, Brazilian law (Nº. 9.985, 18 July 2000) stipulates  
526 that such management plans must be co-developed by government agencies and local  
527 communities to foster community empowerment and social inclusion. The continued absence of  
528 the plan in *Tatu-Bola* has deepened communities' fears and insecurities around land access,  
529 fuelling resentment of the park (Bernard & Melo 2019), limiting human flourishing. Finally, some  
530 *private* protected areas in the Caatinga were created – through official channels – in order to deny  
531 access to landless small farmers in areas where they work as casual contractless laborers, without  
532 necessarily having a real conservation motivation (Silva 2017).

533         Ensuring people-centered conservation in the Caatinga requires not only equitable land  
534 access but also substantial improvements in basic services in order to support wellbeing and  
535 enable *Caatingueiros* to convert valued capabilities into functionings. Renewable energy projects  
536 have reduced land-access for *Caatingueiros*, affecting the very lifestyle that characterizes their  
537 identities. The expansion of solar and wind farms has involved green-grabbing of land belonging to  
538 the state and smallholders (Klingler et al. 2024). The conflicting interests of local people, state and  
539 municipal governments, and the renewable energy sector hinder area-based conservation (Neri et  
540 al. 2019). Living in dignity in the Caatinga also requires local access to quality public services.  
541 Despite progress in recent decades, relative to most other Brazilians, people in the Northeast are  
542 more likely to experience income poverty (IBGE 2022b), receive less formal education (IBGE  
543 2023), and lack electricity (Thives et al. 2022), clean water and sanitation (IBGE 2020).  
544 Consequences of poor access to basic services include limited resilience to environmental shocks  
545 (Niemeyer & Vale 2022), and ongoing reliance on forests to meet basic material needs (Alencar et  
546 al. 2022). Land concentration in the Caatinga amplifies risks by denying traditional communities

547 access to farming and grazing areas, constraining livelihoods (Melo et al. 2023). Consequently,  
548 state support for people-centered conservation should come in tandem with land reform and  
549 improved public services.

550 Conservation actions can support subjective wellbeing by fostering regional identities,  
551 sense of belonging, and livelihoods. Social identities and territorial relationships are frequently  
552 mentioned in historical accounts of the Caatinga (Cunha 2018) and in *Caatingueiro* oral histories  
553 (Santana 2016; Cruz & Guimarães 2021) and are intrinsically related with how people manage  
554 their local environments. For instance, in Santana's (2016) study in Pernambuco, territoriality and  
555 ancestral history were important factors which strengthened people's sense of place and their  
556 commitment to traditional land management practices such as farm-fallow agriculture. Traditional  
557 land uses undoubtedly influence Caatinga habitats but are also integral to people's sense of self  
558 and history (Santana, 2016), and support non-material dimensions of wellbeing. Clarifying the  
559 extent to which traditional land-uses and associated chronic disturbances can be tolerated within  
560 people-centered conservation requires a contextual understanding of the ways in which  
561 conservation actions intersect with people's agency and valued life opportunities, or lack thereof.  
562 The traditional free-ranging goat raising practiced by *Caatingueiros* preferentially happens in non-  
563 forested areas and is unrelated to forest degradation (Jamelli et al. 2021). It is inaccurate and  
564 unjust to blame traditional *Caatingueiro* livelihoods for all degradation, which is better-explained by  
565 historic economic cycles of cattle and cotton that also deepened land concentration and social  
566 inequities (Ab'Saber 1999; Araujo et al. 2023).

567 Promisingly, several organizations are promoting *Caatingueiro* autonomy and participation  
568 in environmental management, attempting to balance improved wellbeing and ecological  
569 sustainability. This includes government-led initiatives to enhance capabilities through sustainable  
570 forest management and dissemination of effective land management techniques. For example, the  
571 *National Semi-Arid Institute* (INSA; <https://www.gov.br/insa/pt-br>) publishes techniques and  
572 promotes courses in managing plant species. However, the outcomes of sustainable forest  
573 management in the Caatinga are shaped by how local actors adapt, integrate, or reject formal rules  
574 through institutional bricolage (Faggin and Behagel 2018). Widespread rejection occurs when  
575 regulations overly centered on biomass and energy supply come into conflict with local livelihood

576 needs, leading communities to maintain informal practices such as the illegal use and trade of  
577 forest resources.

578 Through emphasizing local knowledge and participation, various initiatives in the Caatinga  
579 demonstrate that empowerment is integral to effective, equitable, and culturally relevant  
580 conservation with the potential to improve human wellbeing. A non-governmental organization, the  
581 *Articulation of the Semi-Arid* (ASA; <https://www.asabrasil.org.br/>) network, attempts to make visible  
582 *Caatingueiro* lives, histories and values through a strong and consistent media presence,  
583 community workshops, and scientific conferences. Beyond sharing how *Caatingueiros* perceive  
584 their environment and relate to the land and dry forest, ASA also invests in water cisterns and  
585 habitat management, and serves as a central hub for disseminating information and support. Other  
586 successful examples include *Recaatingamento*, an inspiring project in Bahia State from an NGO,  
587 the *Regional Institute of Appropriate Small-scale Agriculture*; (IRPAA; <https://irpaa.org/>) which is  
588 supporting people's autonomy and agency through conservation actions related to ecological  
589 restoration and climate change adaptation (Bartaburu & Martins 2023).

590 Research has also documented positive feedbacks between *Caatingueiro* wellbeing and  
591 conservation success, coherent with the positive feedbacks highlighted in our conceptual  
592 framework. For instance, Dias et al. (2015) found that strengthening farming practices helped  
593 improve creole seed quality and food production for a rural community in Rio Grande do Norte  
594 state. Finally, Sena et al. (2021) developed a list of native species culturally valued for use in  
595 restoration actions in the Caatinga. By prioritizing species that are culturally significant and  
596 multifunctional, they argue that restoration efforts can better meet the needs of forest-dependent  
597 communities, improving their well-being. The recent creation of the *Network for Restoration of the*  
598 *Caatinga* (<https://recaa.org/>) was founded on the notion that "*Restauração é feita de gente*"  
599 (restoration is made of people) highlighting human-environment relations as key to restoring this  
600 biome. Finally, Dawson et al. (2023) demonstrate that local customary institutions in the Caatinga,  
601 such as community rules for resource use and shared land-care practices, are vital for sustaining  
602 ecosystems. However, these institutions are often undermined or ignored by formal conservation  
603 governance. Their analysis shows that the exclusion of local actors from protected area  
604 management erodes trust, compromises justice, and weakens local stewardship, despite the  
605 crucial role that community-level institutions play in promoting equitable and effective conservation.

606 We suggest that creating capabilities requires area-based conservation actions such as  
607 sustainable use protected areas created through bottom-up mobilization and then having  
608 participatory management (Parry et al. 2025). These reserves are mainly associated with  
609 extractivist livelihoods in the Amazon and are poorly represented in other Brazilian biomes  
610 (Pacheco & Meyer 2022).

611

#### 612 **4. CONCLUDING DISCUSSION**

613 Thinking about human wellbeing in terms of freedom and dignity could help achieve people-  
614 centered conservation in Brazil, and beyond. Adopting the CA can help ensure that people-  
615 centered conservation initiatives recognize forest-dwellers' rights and create realistic opportunities  
616 to lead a life they have reason to value, whilst striving for sustainability. The urgent need for  
617 people-centered conservation is clear – conservation challenges are enmeshed with people's lives  
618 in complex ways (Mushonga 2023) – yet our systematic review reinforced that many of these  
619 linkages or aspects of human wellbeing cannot be readily quantified. We found significant evidence  
620 of top-down conservation actions impinging on forest-dwellers' subjective wellbeing (Strong & Silva  
621 2020; Ballet et al. 2020).

622 Our conceptual framework emphasizes how the CA connects freedom, dignity, and human  
623 well-being. It shows that people's freedom to live lives they value depends on access to forests  
624 and other kinds of resources, enabling social and political institutions, and respect for human  
625 dignity as the moral foundation. Drawing on our systematic review and conceptual framework  
626 (Figure 3), we conclude that conservation actions in Brazil's understudied Caatinga dry forest can  
627 help improve subjective wellbeing when they engage with local institutions, because sidelining  
628 community rules and practices undermines trust, justice, and ecosystem stewardship. Interventions  
629 should also: safeguard or improve equitable access to land and resources, avoiding exclusionary  
630 protected areas; create capabilities (i.e. realistic, valued opportunities) including through socially-  
631 inclusive sustainable resource management; and enhance the agency of marginalized  
632 *Caatingueiros* and empower them through respect for autonomy, identities, and sense of place.

633 Overall, we have argued that the CA offers an insightful practical-analytical lens which can  
634 help (re)focus conservation actions in order to support forest-dwellers' wellbeing. Structural  
635 limitations of the CA mean that our analysis is better-suited to examining wellbeing at local scales

636 in a given time and place, and less-suited to analyzing the root causes of inequities in Brazil, which  
637 would require a historical analysis of colonialism and capitalism (Souza 2017). Nonetheless, as a  
638 normative theory focused on human flourishing, the CA can help bring ethical dilemmas and the  
639 life goals of forest-dwellers into the planning, and scrutiny, of conservation policies and actions.

640 We found strong, multidisciplinary evidence that the capabilities of forest-dwellers can be  
641 created, amplified and converted into achievements through purposeful people-centered  
642 conservation interventions that promote socially just and ecologically sustainable use of forest  
643 resources. Conservation actions can promote local autonomy and empowerment related with  
644 forest usage, and appreciate *Caatingueiro* values and histories. We believe the CA can help  
645 enable conservation science to become people-centered via a careful examination of how  
646 conservation actions may affect forest-dwellers' ability to reproduce their cultural values and  
647 identities; both are necessary for having a meaningful life (Lienert & Burger 2015; Pelenc & Ballet  
648 2015). Conservation efforts in the Caatinga should focus on reconciling rural people's livelihoods,  
649 agency and forest usage. Future work there could draw on research elsewhere exploring ways in  
650 which indigenous peoples' interactions and dependencies on forests go beyond livelihoods to  
651 include cultural and spiritual relationships with landscapes and other species (Sangha et al. 2024).  
652 The ultimate goal is to improve ecological sustainability and human wellbeing by fostering  
653 individual and community empowerment, identities, autonomy and self-realization.

#### 654 **Supporting Information**

655 Additional supporting information may be found in the online version of the article at the publisher's  
656 website.

657

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999 **Tables and Figures**

1000

1001 **Table 1.** Core studies drawing on the capabilities approach (CA) to examine the wellbeing of

1002 forest-dwellers worldwide, identified through our systematic review. Primary focus is indicative and

1003 these are not definitive classifications, and many studies span multiple focal areas. Social refers

1004 not only to interpersonal and community relationships but also the political structures, cultural

1005 values, economic practices, and institutional arrangements that influence livelihoods, conservation

1006 initiatives and wellbeing.

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Authors	Methods	Context	Main Contribution
<b>Primary focus - Social (15 studies)</b>			
Addison et al. (2019)	Workshops, document analysis	Indigenous communities. Australia	Reframes development through indigenous values
Ballet et al. (2020)	Questionnaire	Communities near protected area. Côte d'Ivoire	Historical analysis of governance using the CA
Bockstael & Berkes (2017)	Observation, interviews, workshop	Caiçara community. Brazil	Wellbeing in relation to environmental governance
Cleaver (2007)	Conceptual	Collective resource users.	Conceptually links agency, social relationships, and institutions
Cleaver & de Koning (2015)	Conceptual	Rural communities reliant on natural resources (implied).	Agency shaped by institutional complexity
Fleischman & Solorzano (2018)	Structured and semi-structured interviews	Diverse contexts and stakeholders. Mexico & India	Scrutinizes participatory governance programs
Gebara & Agrawal (2017)	Interviews, observation, focus groups	6 REDD+ project areas. Brazil.	Community heterogeneity, governance and capacity
Greco et al. (2015)	Focus groups	Rural women. Malawi.	Wellbeing and quality of life from women's perspective
Hoque & Haque (2013)	Interviews	Rural women. Bangladesh	Examines capability deprivation and lack of agency
Kusel (2001)	Conceptual	Rural forest communities. USA	Reconceptualized wellbeing using community capacity
Matengu et al. (2019)	Focus groups	San indigenous community. Namibia	Parents' evaluations of children's education, using CA
Silva et al. (2018)	Semi-structured interviews	3 communities near protected area. Mozambique	Explored aspirations and CA
Vaughan (2011)	Observations, interviews	Indigenous communities. Australia	Community-defined wellbeing and functionings

Vicari (2014)	Focus groups, interviews, questionnaires	6 agroextractivist communities. Brazil	Impact of cooperatives on agency and wellbeing
Schmidt et al. (2022)	Household surveys	4 communities in Karnataka. India	Analyzed gender dimensions of empowerment
<b>Primary focus - Environment (6 studies)</b>			
Balasubramanian & Sangha (2021)	Semi-structured interviews	Soliga & Kattunayaka indigenous communities. India	Framework linking CA to indigenous knowledges and ecosystem services
Dawson & Martin (2015)	Focus groups, interviews	Communities near forests and parks. Rwanda	Relates ecosystem services to capabilities
Gutiérrez-Zamora et al. (2023)	Participant observation, interviews	Community San Simón. Mexico	Deliberation and social accountability as capabilities, in forestry context
Hansen et al. (2015)	Interviews, focus groups, narrative walks	Communities near protected area. South Africa	Analyzed assets, agency, and freedoms
Strong & Silva (2020)	Interviews	Communities in/near protected areas. Mozambique and Namibia	Effects of hunting bans on agency and functionings
Takahashi et al. (2022)	Questionnaires	Rural & urban households. Japan	Linked natural capital to subjective wellbeing
<b>Primary focus - Health (4 studies)</b>			
Ayoola Oni & Adenike Adepoju (2014)	Core Welfare Indicators Survey	Rural households. Nigeria	Developed CA-inspired wellbeing metrics
O'Sullivan (2016)	Conceptual	Indigenous people. Australia	Health inequities and CA
Owen & Goldin (2015)	Focus groups, questionnaires	2 communities. South Africa.	Youth wellbeing and food security
Télez Cabrera (2022)	Health & census data, interviews, observations	P'urhépecha indigenous people. Mexico	Conceptualizes inequities and indigenous health
<b>Primary focus - Economic (3 studies)</b>			
Leach et al. (1999)	Mainly conceptual	Forestry and watershed communities. India, South Africa, Ghana	Environmental entitlements framework
Lienert & Burger (2015)	Questionnaire, interviews	3 remote communities. Nepal	Combines CA with sustainable livelihoods
Wang et al. (2021)	Site visits, focus groups	Tlamacazapa communities, Mexico	Energy demands and capabilities
<b>Mixed Social - Environmental Focus (3 studies)</b>			
Piva da Silva et al. (2022)	Observation, interviews, focus groups	3 Amazonian communities, Brazil	Examines wellbeing in frontier settings
Sangha et al. (2015)	Review of 3 case studies	Indigenous peoples, Australia	CA and indigenous perspectives on wellbeing

Velasco-Herrejon & Bauwens (2020)	Interviews, questionnaires, workshops	Indigenous & rural people. Mexico	Scrutinizes wind farm impacts on agency
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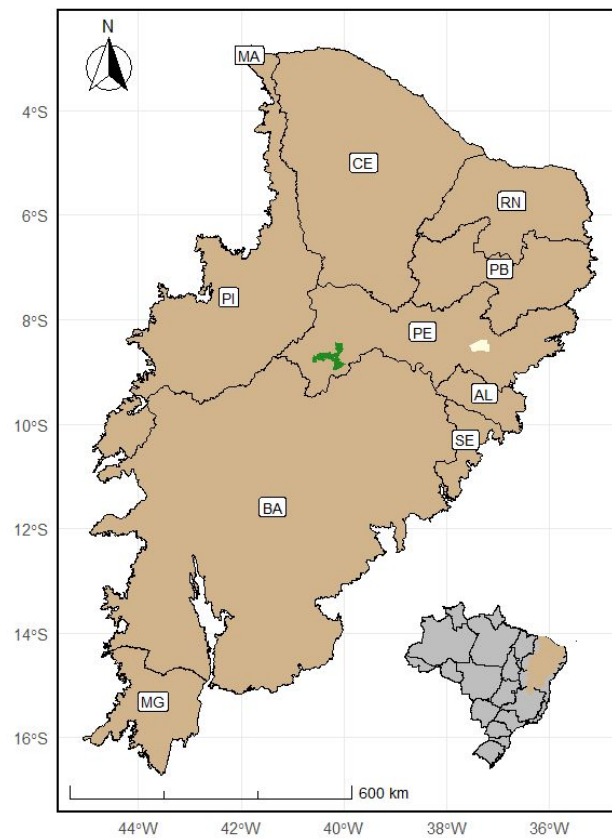
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1038 **Figure 1.** Map of the Brazilian Caatinga dry forest. The Caatinga biome is highlighted in brown-  
1039 yellow, along with the Brazilian states it encompasses. The state acronyms refer to: Alagoas (AL);  
1040 Bahia (BA); Ceará (CE); Maranhão (MA); Minas Gerais (MG); Paraíba (PB); Pernambuco (PE);  
1041 Piauí (PI); Rio Grande do Norte (RN); Sergipe (SE). The protected area Refúgio de Vida Silvestre  
1042 [Wildlife Refuge] Tatu-Bola is shown in green. The Parque Nacional do Vale do Catimbau, another  
1043 protected area mentioned in the text, is shown in light yellow.

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1055 **Figure 2.** Selected images of the Brazilian Caatinga dry forest. Photos by the authors in  
1056 Pernambuco State. A) An example of a rural community in the Caatinga. B) An historical road  
1057 called *estrada do gado*. C) *Pega de boi no mato* cultural event involving racing after angry bulls  
1058 into the forest on horseback.

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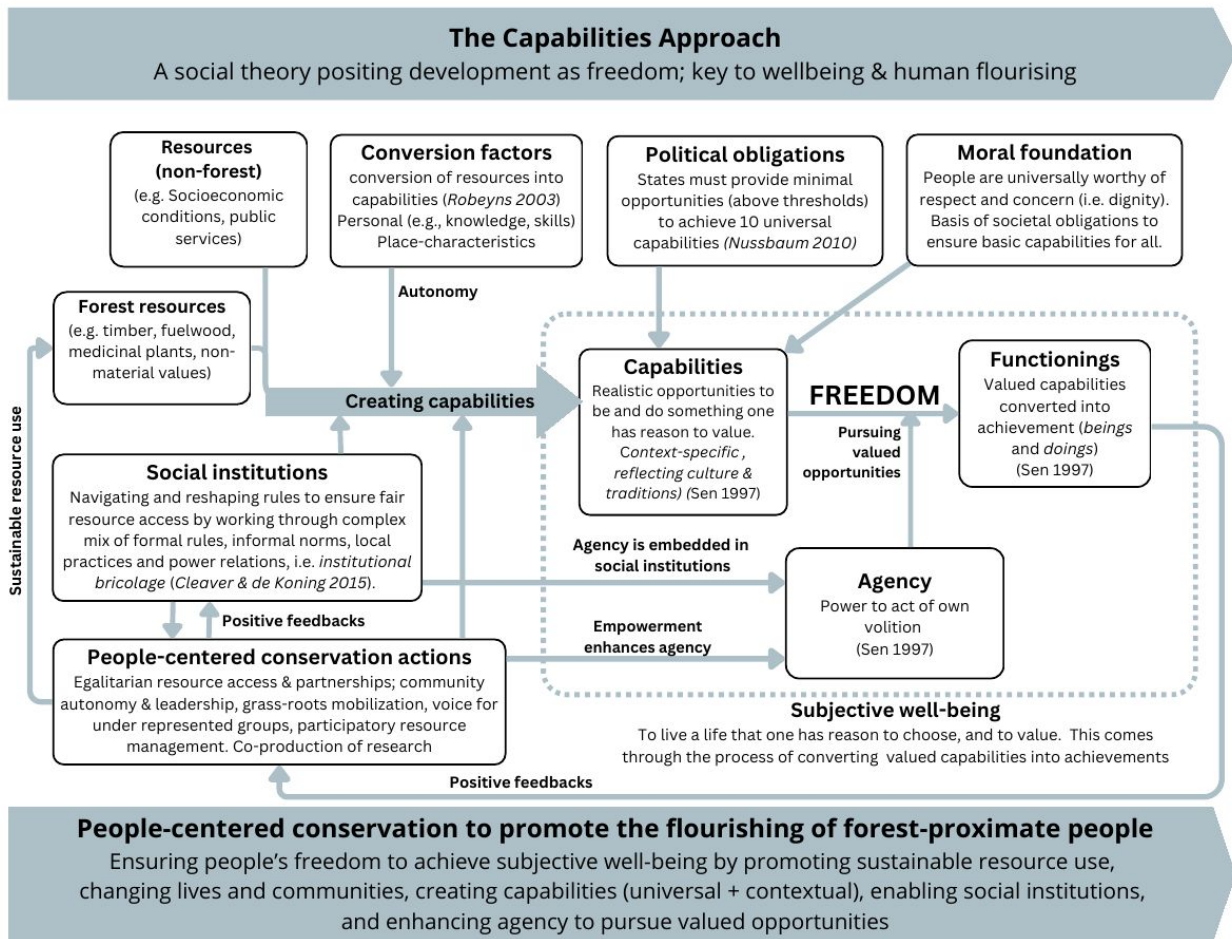
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1066 **Figure 3.** Conceptual framework drawing on the capabilities approach (CA) and people-centered  
 1067 conservation in order to promote the flourishing of forest-proximate people (FPP). Our framework  
 1068 demonstrates the role of forest resources and conservation actions in promoting specific and  
 1069 universal capabilities, and then, people’s valued achievements (known in the CA as functionings).  
 1070 The elements within the dotted line together constitute subjective wellbeing. Social institutions are  
 1071 enduring patterns of social practice, organized by rules and resources, that extend across time and  
 1072 space and shape human behavior. The framework provides a normative vision of how the world  
 1073 ought to be but can also be used for critiquing injustices in the present day through identifying  
 1074 barriers to achieving wellbeing.

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## Systematic Review Checklist

Systematic Review Checklist	#	Item	Reported on page #
<b>COVER LETTER</b>	1	Identify the review as a systematic review, meta-analysis, or both. <b>yes</b>	p1
<b>ABSTRACT</b>			
	2	a. Summarize aims and scope of review. <b>yes</b> b. Describe the data set. <b>no - our paper is doing quite a few things (beyond the Review) hence lacking space</b> c. Summarize primary results. <b>yes</b> d. State conclusions. <b>yes</b> e. State limitations. <b>no (although we mention we only searched English-language literature)</b>	p1 N/A p1 p1 p1
<b>INTRODUCTION</b>			
Rationale	3	a. Describe aims and scope of the review in the context of what is known. <b>see Section 1.2, and:</b> b. Reference previous reviews or meta-analyses on the topic. <b>no previous reviews on this topic (p7)</b> c. State why the review is needed and how it contributes to conservation. <b>see Section 1.2</b> d. State the role of stakeholders in the process based on a broad definition of <i>stakeholder</i> (e.g., researchers, funders, other decision makers).	p6, p7  p4, p5, p6  App. S2 p1
Objectives	4	a. State primary and secondary (usually related to effect modifiers) questions addressed. <b>Open-frame question</b> b. Summarize key elements of questions (e.g., populations, interventions, outcomes). <b>yes (see also Appendix S2)</b>	p7 p7
<b>METHODS</b>			
Protocol and registration	5	a. Indicate whether a registered protocol exists. If so, where can it be accessed. <b>No</b> b. State type of synthesis used (narrative only, narrative and quantitative, <b>narrative and qualitative</b> , narrative, qualitative and quantitative, narrative and mixed methods). <b>Yes</b>	N/A p8, 10, 11
Information sources	6	State what sources of information were sought (e.g., published articles, gray literature). <b>Yes, published articles</b>	p7
Search	7	a. Describe type of search (e.g., comprehensive, representative sample). <b>Yes. comprehensive</b> b. Name the databases searched and provide the exact search strings, keyword combinations, Boolean operators, and time span covered. <b>Yes (databases on p8, search details and strings etc are fully described in App S2)</b> c. Describe efforts to source gray literature and other sources of evidence (e.g., calls for submission of evidence by stakeholders). <b>No - not part of our search strategy</b> d. Provide enough information so the search is repeatable (e.g., languages searched, platform for which the search string was formatted [e.g. Web of Science format]). <b>Yes</b>	p8 p8, App. S2  N/A App. S2
Study screening and inclusion	8	a. Describe how studies were screened for eligibility (e.g., use of decision trees, screening software). <b>Yes. + App. S2</b> b. Describe process for checking consistency of decisions, including levels at which consistency checking was undertaken and proportion of studies screened and checked for consistency by two or more	p8



# Systematic Review Checklist

		methods) and justify methodological choice. <b>No</b>	N/A
Software	13	a. Describe statistical platform used, packages and function used to run models, and report version numbers. <b>Yes but not this refers only to the search. We did not conduct any statistical analysis.</b> b. Describe arguments that differed from default settings. <b>Yes, in relation to word frequency cut-offs</b>	App. S2 App. S2
Meta-regression and model selection	14	a. Provide rationale for inclusion of covariates evaluated in meta-regression models. <b>No</b> b. Justify number of parameters estimated in models in relation to number of effect sizes and studies (e.g., interaction terms were not included due to insufficient sample sizes). <b>No</b> c. Describe other analyses of robustness of results. <b>No</b>	N/A N/A N/A

	#	Checklist item	Reported on page #
Risk of bias across studies	15	Specify assessment of risk of bias that may affect the cumulative evidence (e.g., publication bias, selective reporting within studies, avoided bias related to reviewing and assessing author's own work) and describe steps taken to examine biases. <b>Bias would be a greater issue if we had asked "How useful is the capabilities approach..". Because authors who use this lens in their work are probably already enthusiastic about it. However, instead we were interested in the ways in which this lens has been applied, and were open to different theoretical interpretations (e.g. from Sen, Nussbaum, Robeyns), which reduces the potential bias from excluding particular kinds of interpretations.</b>	
Additional analyses	16	a. Describe methods of additional analyses (e.g., sensitivity or subgroup analyses, meta-regression), if done. Indicate which were prespecified. <b>No</b> b. Describe methods used to identify knowledge gaps (unrepresented or underrepresented subtopics that warrant further primary research) and knowledge clusters (well-represented subtopics that are amenable to full synthesis via systematic review). <b>No</b>	N/A N/A
<b>RESULTS</b>			
Studies selected	17	Give numbers of studies screened, assessed for eligibility, and included in review and reasons for exclusions at each stage. <b>Yes</b>	p8
Study characteristics	18	For each study, present characteristics for which data were extracted (e.g., study size, follow-up period) and provide citations. <b>Not relevant, although we describe methodological and geographic plurality (p10)</b>	N/A
Risk of bias within studies	19	Present data on risk of bias of each study and, if available, outcome-level assessment. <b>No</b>	N/A
Results of individual studies	20	a. For all outcomes considered, present, for each study, simple summary data for each intervention group and effect sizes and confidence intervals. <b>No</b> b. Summarize characteristics related to individual study quality. <b>No, not relevant to our study aims</b>	N/A N/A
Synthesis of results	21	Report indicators of heterogeneity in the estimated effect (e.g. $I^2$ , $\tau^2$ , and other variance components). <b>No</b>	N/A
Meta-regression	22	a. Provide estimates of meta-regression slopes (i.e., regression coefficients) and confidence or credible intervals. <b>No</b> b. Include estimates and confidence or credible intervals for all moderator variables assessed. <b>No</b>	N/A N/A

## Systematic Review Checklist

		c. Report interactions, if included. <b>No</b> d. Describe outcomes from model selection, if done (e.g., $R^2$ and AIC). <b>No</b>	N/A N/A
Risk of bias across studies	23	Present results of assessment of risk of bias across studies. <b>No</b>	N/A
Additional analysis	24	Give results of additional analyses, if done (e.g., sensitivity or subgroup analyses, meta-regression). <b>No</b>	N/A
<b>DISCUSSION</b>			
Summary of evidence	25	a. Summarize main findings, including magnitude and precision of effect heterogeneity. <b>No</b> b. Consider relevance of findings to key groups (e.g., conservation practitioners, planners, and policy makers). <b>Yes</b>	N/A p15
Limitations	26	Discuss limitations at study and outcome level (e.g., risk of bias) and at review level (e.g., incomplete retrieval of identified research, reporting bias, gaps in evidence). <b>Many risks of potential bias do not apply to our study, given it was not a meta-analysis. We clearly explain the English-language focus in several places. Limitations of the capabilities approach are elaborated on in the Introduction and Conclusions.</b>	
Conclusions	27	Provide a general interpretation of the results in the context of other evidence and implications for future research. <b>Yes</b>	p21-22
<b>REFERENCES</b>			
	28	Provide a reference list of all studies included in the systematic review or meta-analysis. <b>Yes (80 studies)</b>	App. S3

Adapted from Moher D., Liberati A., Tetzlaff J., Altman D.G., The PRISMA Group. 2009. Preferred Reporting Items for Systematic Reviews and Meta-Analyses: The PRISMA Statement. PLoS Medicine 6(7): e1000097. doi:10.1371/journal.pmed1000097; PRISMA-ECOEVo Checklist <https://doi.org/10.1111/brv.12721>; and Haddaway N.R., Macura, B., and Pullin, A.S. 2018. ROSES Reporting standards for systematic evidence syntheses: *pro forma*, flow-diagram and descriptive summary of the plan and conduct of environmental systematic reviews and systematic maps. Environmental Evidence: <https://doi.org/10.1186/s13750-018-0121-7>.

Response letter: Using the capabilities approach to achieve people-centered conservation

09-Mar-2026 EDITOR COMMENTS: Thank you for further revising your manuscript "Using the capabilities approach to achieve people-centered conservation" (24-676.R1) for Conservation Biology. I have received two thorough, constructive reviews and the comments and recommendation of the handling editor, Dr. Rafael Chiaravalloti and the South America Regional Editor, Prof. Christopher Anderson. The full set of comments is pasted below. The reviewers and editors appreciate the effort you have taken to revise. However, they have remaining concerns regarding the framing of the study and some of its underlying assumptions. Your attention to these will further enhance its clarity and impact. On the basis of the reviews and recommendation, I invite you to respond to the comments and submit a revised manuscript for potential publication in Conservation Biology.

**Response:** Thanks for your invitation to submit a revised manuscript. We are very grateful to the editorial team and all the Reviewers (since original submission onwards) for your feedback, which has helped to substantially improve our paper. In this round, one Reviewer (#3) had already looked at an earlier submission and one Reviewer (#6) was new. Reviewer 3 was strongly supportive, feeling it's now "suitable for publication". Reviewer 6 raises valid points, especially from the perspective of someone new to the paper. Whilst we have tried hard to incorporate these additional suggestions, we feel some of their comments reflect inevitable differences in how a particular area of social theory is understood/utilized by different scholars. Implementing all their suggestions would mean going 'backwards' in the sense of un-doing important changes we have already made in relation to substantial Reviewer comments from the first two rounds (Reviewers 1 and 2 in round one, Reviewers 3, 4, 5 in round two). We have tried to strike a balance between attending to Reviewer 6's points whilst still trying to retain a coherent argument that adequately incorporates the input and expertise contributed from the other five Reviewers.

REGIONAL EDITOR'S COMMENTS: The handling editor and the two reviewers appreciate this revised version and feel that it has merit, novelty and impact. However, there are still various concerns raised in the review, which the HE feels can and should be addressed. Therefore, I ask you to consider them for a final decision based on how they are addressed, overcome or refuted.

**Response:** Ok, thanks. Please see our reply to the Editor's comment, above.

HANDLING EDITOR'S COMMENTS: Thank you very much indeed for submitting a new version of the paper. I have received two reviewers on the paper. The second reviewer is a new reviewer, and looked at the paper for the first time. They suggested a major review in the paper. Although I understand that the paper has been under review for a while, I do agree with the points raised. I invite you to address them point by point. I believe the paper would benefit a lot should the questions raised by the reviewer were answered. Best Wishes, Rafael Chiaravalloti

**Response:** Thanks for your continued input and support with our manuscript. As we outlined above (response to Editor) we feel many of the points raised by Reviewer 6 reflect inevitable (and acceptable) differences in how a social theory is used or understood by different scholars. You didn't mention which of the Reviewer's #6's eleven comments you agree with, leaving open the possibility you agree with all of them. If so, we respectfully disagree with the suggestion that it would be possible or helpful if we incorporated all eleven points. We have had to strike a balance between making changes based on Reviewer 6's points with

maintaining the integrity of our argument, which has already been shaped through the expertise of the five previous Reviewers.

### **Reviewer 3 Comments to the Author**

**Comment #1:** The authors have conducted a substantial revision to the manuscript. These changes have strengthened the conclusions and positioned the Caatinga as an important case study for understanding the value of CA in conservation. Though the authors did not adopt all my suggestions for improvement, their response indicates they soundly considered each suggestion and have made a logical, rational decision for not accepting the suggestion. I can respect this approach. Therefore, I believe this manuscript is suitable for publication. I look forward to seeing it in print.

**Response:** We are really pleased that this Reviewer recognized all of our hard work and are happy that they recommended acceptance. However, we are disappointed with the incongruence of this recommendation in relation to Review 6, below. It appears that Reviewer 6 has not been made aware of the history and development of this paper and has probably not seen or read the previous two thorough revisions of the paper and our detailed replies to earlier Reviewer comments. In our experience as authors, reviewers and editors, we believe a clear editorial position is needed here to resolve very contradictory reviews such as those between Reviewer 3 (“accept”) and Reviewer 6 (“major review”). Not doing so leaves us as authors in a situation where we are potentially expected to continue major rewrites in a possibly endless cycle, depending on the somewhat stochastic nature of which Reviewer(s) are drawn upon in a particular round. We don’t think this is fair, nor serves the interest of producing a high-quality piece of work.

### **Reviewer 6 Comments to the Author**

**Comment #1:** I’m generally supportive of papers in the conservation literature that focus on issues of social justice and bring in social theory to conservation thinking – so the intention here is good! The paper puts forward the Capabilities Approach (CA) as an important normative and analytical tool for conservation policy. It incorporates a systematic review of CA application in “forest proximate contexts”, a synthesised conceptual framework designed to guide equitable conservation practice and an application of the framework to the Brazilian Caatinga.

**Response:** We are glad that Reviewer 6 welcomes our theoretically-informed paper as useful for conservation research.

**Comment #2:** I appreciated the argument that CA provides an ethical counterweight to reductionist economic conservation framings although this needed to be backed up with citations (and was a little overstated).

**Response:** We are pleased that the Reviewer appreciated our argument. We respectfully disagree that the critique of economic conservation framings was not supported by citations given we cited five papers in those two paragraphs they are referring to, plus half a dozen economic-oriented citations in the following paragraph on forest livelihoods research. Nonetheless, we take Reviewer 6’s point and have now changed the text to avoid overstating this critique:

PREVIOUS: Ironically, when conservationists were embracing the reductionist allure of environmental economics...L62-63

UPDATED: While environmental economics provided valuable quantitative tools, its assumptions often overshadowed non-market moral economies (Granovetter & Swedberg 2011). The Capabilities Approach (CA) emerged as a vital ethical counterweight to economic framings (Sen 1999; Martin 2017), shifting the focus toward human freedom and dignity. L62-65

**Comment #3:** However, a key problem with the paper is that it lacks a clear articulation of how the CA uniquely contributes beyond existing wellbeing, justice and human rights centred frameworks some of which already incorporate the idea of capabilities. The paper fails to engage with, for example, Adrian Martin (2017) and others work on justice in conservation (Martin et al. 2016 is mentioned as transforming debates in conservation but there is nothing further about justice), and Woodhouse et al's (2015; 2017) conceptualisation of wellbeing for conservation which draws upon Gough and McGregor's (2009) three dimensional approach, which is explicitly based in capabilities thinking. What exactly is your framework adding?

**Response:** Thanks. As we explain below, we only partially agree with the Reviewer's point. Firstly, we point out that our paper already made explicit comparisons with numerous other relevant conservation approaches, including ecological economics framings. Their comment gives the impression that the only valid/relevant social science ideas are those which have already been filtered through mainstream conservation literature. And then they go on to imply our paper suffers from a lack of novelty. This does not feel reasonable.

Our previous revision stated:

...Compared to other bottom-up conservation frameworks, the CA provides a theory of agency (Gangas 2016) that can bridge the structural critiques of Marxian frameworks such as political ecology and convivial conservation (Büscher & Fletcher 2020) with liberal justice perspectives, at once emancipatory in its vision of human flourishing yet compatible with policy. The CA then moves beyond the economic framings of the sustainable livelihoods approach (Arce 2003) and reinforces participatory research's radical Latin American roots (Rappaport 2020; Cooke & Kothari 2001), the CA offers a robust framework for transformative, community-based conservation...L86-93

We also feel that the previous manuscript's text on the emergence of the CA in the conservation/ environment literature already speaks to their desire to see discussion of "existing wellbeing, justice and human rights centred frameworks":

The conceptualization of freedom inherent in the CA is relevant for people-centered conservation because it provides a foundation for pursuing egalitarian human development (*sensu* Alkire 2002) and can help link universal human rights (Vizard et al. 2011) with conservation-related agendas such as the UN Sustainable Development Goals (Perdomo et al. 2021). Human rights constitute entitlements to particular capabilities (see Hansen et al. 2015). Leach and colleagues (1999) pioneered the use of capabilities as a conceptual lens to examine people-environment relations, aiming to improve community-based natural resource management (CBNRM): a political-ecology inspired, participatory approach which emphasizes empowerment, equity and sustainable use. CA-analysis can highlight the material and social dimensions of rights, and the need for government action to uphold these rights. Conversely, the

language of rights strengthens discussions of capabilities by clarifying that ensuring people's capabilities is urgent and non-negotiable – it cannot be ignored or sacrificed for other goals (Nussbaum 2011). L158-169

We are surprised that Reviewer 6 is so emphatic about the relevance to our paper of the additional works they mention by Martin (beyond his 2016 co-authored paper which we had already cited), and Woodhouse and colleagues. Martin mobilizes capabilities as one-third of his Just Conservation theoretical framework (see Figure 4.1 in his book) but for our purposes we feel this conceptualization is too broad and, critically, agency and empowerment become somewhat overlooked. For instance, agency is mentioned just four times in several hundred pages, and empowerment has only a single mention. The Reviewer contends that Woodhouse et al's arguments are based on *another author's explicit capabilities thinking*. This is third-hand use of social theory, and Reviewer 6's point would be more persuasive if they had drawn on the original sources, instead. We are not convinced about their strong relevance or overlap with our paper. For instance, the centrality of agency and empowerment to capabilities thinking has been widely written about (e.g. Drydyk 2013 in *Journal of Global Ethics*, and Gangas 2016 in *Current Sociology*, both already cited) yet these concepts are virtually absent in the two Woodhouse et al pieces. Woodhouse et al.'s 2015 paper doesn't seem to mention agency at all, mentions empowerment twice and omits justice entirely. In their 2017 book chapter, agency is included in their conceptual figure (5.1) yet is only mentioned once in the text. Although Woodhouse et al (2017) mention empowerment in the book chapter, it is not linked to agency in any meaningful sense.

We agree, however, that a clearer explanation of the CA's unique contribution (especially the ways in which it foregrounds agency) would strengthen our paper and we thank the Reviewer for this suggestion. We have inserted this paragraph:

ADDED: The CA's unique contribution towards people-centered conservation lies in its role as an analytical heuristic that provides an agency-oriented theory of justice (*sensu* Drydyk 2013, Gangas 2016), in ways that existing conservation social science frameworks do not. For instance, while Martin's (2017) "just conservation" and Woodhouse et al.'s (2017) multidimensional wellbeing framework advanced conservation social thinking at the time, the CA foregrounds agency and empowerment to a much greater degree. Rather than focusing solely on the presence of rights or resources, the CA identifies the specific conversion factors that determine whether these actually translate into lived freedoms. The CA therefore provides a diagnostic depth that explains why forest-proximate people may still face capability deprivations and be unable to achieve a dignified life, even when formal rights or material resources are present. L123-132

It's important to clarify that our aim in this paper is not to develop a novel theory, nor do we claim this to be the case. We refer Reviewer 6 to our October 2025 reply to Reviewer 3:

COMMENT: How is your approach novel? Others have conducted systematic literature reviews.

RESPONSE: We agree that conducting a systematic literature review is not novel and hence we have removed 'novel' from this sentence. Nonetheless, we do feel that our overall approach is novel because: (1) our reading of the CA literature is then, (2) paired with the findings of a systematic literature review and, (3) boiled down into a modified

conceptual framework, which is then (4) applied to a case study. Normally, systematic reviews don't yield conceptual frameworks. Conversely, conceptual frameworks used to analyse case studies are generally not backed up with systematic literature reviews.

Also relevant here is our October 2025 response to a comment from Reviewer 5:

**Comment #5:** The authors talk about the framework is novel which to me can be a simple applicable framework, even if it's not novel and hence suggest authors to adjust/update the framework but the value will be in applying it to their case study.

**Response:** We note that Reviewer 3 was unhappy with our description of a "novel" systematic review in section "1.3. Aims and structure of the paper". In response to that we deleted the descriptor of 'novel'. Likewise, we understand Reviewer 5's point about the novelty (or not) of the framework given the ideas/concepts on which our framework is derived are well-established. Consequently, we have removed 'novel' in the text and also in the caption for the conceptual framework figure.

**Comment #3:** It would be good to more clearly outline how you see capabilities in relation to justice and rights, for instance Martin views capabilities as the ends of justice, but does put forward some normative content such as material needs and social needs in order to have the opportunities to lead a valued life. It's not clear if you are completely committed to value pluralism (like Amartya Sen) or if you want to put forward any ideas about what constitutes human needs and rights (e.g. adequate nutrition? Or like Martha Nussbaum's 10 central capabilities which feature in your framework). Woodhouse et al. use the five components from the Voices of the Poor research (Narayan et al) as minimal constituents of wellbeing and human dignity.

**Response:** Thanks for this comment. In the development studies literature, and beyond, capabilities is a well-established way of conceptualizing justice and rights in relation to well-being, agency and empowerment. Given space limitations and because we already point the reader towards relevant books and papers in this field (Holden et al. 2018; Perdomo et al. 2021; Vizard et al. 2011; Addison et al. 2019), we don't feel it is necessary or realistic to include any more discussion of the kind the Reviewer is requesting here. Nonetheless, we have added this sentence to improve clarity:

While we remain committed to Sen's principle of *value pluralism*, recognizing that forest-proximate populations must define their own priorities, we utilize Nussbaum's (2011) ten universal capabilities as a cross-cultural evaluative framework to ensure that minimal constituents of wellbeing and human dignity (*sensu* Woodhouse et al. 2015) are not overlooked. L163-166

**Comment #4:** The introduction focuses on the ideas of agency and empowerment. The conceptual discussion in the introduction starts to get a bit confusing where structure is brought in with the idea of recognition (an aspect of justice), which therefore seems to be vital to empowerment (?).

**Response:** We use capabilities theory here and not recognition, which is a separate essential debate in political anthropology, political philosophy and political science. This is not what our paper is about. For clarity, we have now removed all three mentions of recognition in the paper (and 'recognize' in the Abstract), and reworded the relevant sentences.

**Comment #5:** The second section aims to provide insights from a synthesis of the literature. First, I wasn't sure why the review focused specifically on forest proximate people and if your framework would be any different if you included say pastoralists and fishers?

**Response:** Thanks for pointing this out. We have added this sentence to the Methods:

Although the core principles of the CA are universal, we focus specifically on FPP in order to examine how subjective wellbeing may be shaped by issues that characterize many forested landscapes (e.g. sociopolitical struggles for forest tenure, precarious access to non-timber resources and markets, agricultural frontier advance and deforestation, remoteness from political and economic centers, area-based conservation interventions). L224-229

We drafted a sentence for the Discussion explaining how future research could adapt this framework to other social-ecological systems but decided not to insert it given we are already at the word limit. Nonetheless, we feel the framework we present could be adapted to pastoralist or small-scale fishery contexts (and others) by identifying context-specific conversion factors, like the *mobile agency* required for grazing rights or the *fluid commons* of aquatic resources, that can determine whether conservation actions in those spaces promote genuine human flourishing.

**Comment #6:** Second, the way in which the papers are reviewed is not very synthetic and rather lists publications and their key messages under loose categories. Sometimes its not clear how the description of the category fits the description of the papers reviewed. For example "Theme 1: equitable access to forest resources and quality public services" does not refer to public services in the text (underlined here for emphasis).

**Response:** We were confused by this example because public services *are* referred to in this text: "A quantitative study in rural Nigeria also showed that geographical characteristics such as physical proximity to urban centers can influence forest-dwellers' opportunities to utilize public services such as education and healthcare (Ayoola Oni & Adenike Adepoju 2014)." L367-370

**Comment #7.** It would be better here to synthesise what you learnt about what 'equitable' means in this context and if access to forest (as theorised as by Ribot and Peluso) constitutes a key capability? It's not clear how Theme 2 differs from Theme 1. The link to recognition and procedural justice comes in here strongly without comment.

**Response:** To reiterate, our paper is about the capabilities approach and not about environmental justice, of which procedural justice is one of its tripartite elements. Hence it is hardly surprising that we don't mention recognition or procedural justice in that bit of text. We also feel that in this comment and in Comment #6 the Reviewer is conflating themes (which by definition are deliberately broad and "loose" - as they put it) and categories. We use themes in the main text and not categories (such as the Social, Health, Environment labels we refer to in Table 1) because of course the papers cross-cut different rigid categories.

However, based on this comment we have carefully gone through the theme titles and made some changes in order to ensure coherence between the theme titles and the text in each of these sub-sections:

Changed the title of Theme 2 (new text underlined):

3.1.2. Theme 2: Creating capabilities in and around forests through institutions

**Changed the first sentence in the Theme 2 sub-section:**

**PREVIOUS:** The studies we identified show how forest-proximate populations need access to forests to realize capabilities and maintain social institutions such as community rules and customary ways of organizing daily life.

**REVISED:** The literature synthesized here demonstrates that for forest-proximate populations, the realization of capabilities is contingent upon the strength of local social institutions, including customary rules and collective organizational practices, which serve as essential conversion factors for maintaining lives they have reason to value. L389-392

**Based on these revised titles and topical sentences, we have also updated two of the three main findings from the Review, which we present in the Conceptual Framework section (please note the third finding was updated based on our response to Comment #8, below):**

The framework incorporates the main findings from our systematic review;..

**PREVIOUS:** (ii) to create capabilities for those living in and around forests we must learn from past failures and successes; (iii) conservation initiatives can, done right, empower forest-dwellers and enhance agency (i.e. someone's power to act of their own volition).

**REVISED:** (ii) creating capabilities for those living in and around forests requires strong, local, social institutions; (iii) forest-dwellers' agency (i.e. someone's power to act of their own volition) to pursue valued capabilities is often deeply embedded in collective structures. L465-468

We have also revised two sentences in the Abstract, which directly repeat these key findings.

Please note that a previous version of our paper drew on Ribot and Peluso more explicitly in terms of how our conceptual framework emphasized equitable resource access. However, in response to Reviewer comments (e.g. Reviewer 3 felt that using access theory had 'muddied the water' and detracted from the CA) we removed this from the Conceptual Framework text and diagram. And, in response to other Reviewer comments, we developed a stronger and clearer emphasis on social institutions, which also helps analyze resource access. For example, the social institutions box in our diagram refers to "Navigating and reshaping rules to ensure fair resource access by working through complex mix of formal rules, informal norms, local practices and power relations, i.e. institutional bricolage (Clever & de Koning 2015)". Hence we don't feel any more emphasis on Ribot and Peluso is necessary.

**Comment #8.** Theme 3 brings up the interesting question of how conservation can promote both individual and collective capabilities, but there is not a clear point made here and the points about structure vs agency seem to get lost in the rest of the paper. Perhaps this is where procedural justice in decision-making is important?

**Response:** On reflection, we agree with the Reviewer about the lack of clarity, especially in relation to the coherence between the Theme title and the proceeding text. We feel the main

novel finding here is about collective capabilities and have made two key changes in order to emphasize this:

(1) Changed the theme title:

PREVIOUS: Theme 3: Empowerment to bridge agency and wellbeing

REVISED: Theme 3: Bottom-up agency and collective forest capabilities

(2) Rewritten the first, topical sentence in this section to emphasize the main point being made, more clearly:

PREVIOUS: Agency is an important conceptual element of the CA, representing an individual's freedom of choice to pursue valued capabilities, and we found clear evidence that empowering forest-dwellers and enhancing their agency can help achieve people-centered conservation.

REVISED: Within the CA framework, agency is the freedom to pursue valued capabilities, yet for forest-proximate people this agency is deeply embedded in collective structures. Hence, people-centered conservation requires moving beyond top-down restrictions to support the social and institutional frameworks that enable bottom-up agency. L414-417

The Reviewer also says here "*Perhaps this is where procedural justice in decision-making is important?*". Again (see our response to Comment #7, above) our paper is not about environmental justice and hence we disagree that we could or should refer to procedural justice in this bit of text.

**Comment #9:** The framework (Figure 3) links together key aspects of the capabilities approach. It feels a bit like everything has been thrown in here. States are tasked with ensuring Nussbaum's universal capabilities, whereas its not quite clear what the value of conversion factors are from a conservation perspective. The role of conservation in all of this is included and outlined in lines 476-489. These are all very important considerations but they broadly reflect good governance principles and dimensions of equity/justice in conservation so again the importance of your conceptualisation of capabilities and the literature review is unclear. The point about coproduction of knowledge does not appear in the review at all I don't think.

**Response:** Yes, we agree that our diagram links together key aspects of the capabilities approach, and yes it is broad. This is deliberate and reflects our conceptually broad, pluralistic framing of the CA. To be frank we feel the Reviewer is being a bit unreasonable by on the one hand encouraging us to use even broader well-being and justice frameworks (e.g. Martin, Woodhouse) yet on the other hand criticizing our framework (which we feel is more coherent) for having "*everything ... thrown in*".

The Reviewer is also inferring (regarding their mention of value to conservation) that our framework is intended to achieve particular biocentric conservation outcomes, perhaps reflecting a misreading of our paper. Our conceptual framework (Figure 3) is fairly explicit in showing that our normative goals revolve around promoting the freedom of forest-proximate people to achieve subjective well-being. Hence we position conversion factors in relation to the creation of capabilities (to promote freedoms) not in relation to conventional (often measurable) conservation outcomes. Furthermore, our conceptual framework has already been modified (and improved) significantly in relation to comments from five other Reviewers, including approval from Reviewer 3.

We agree that the guiding principles we outlined were insufficiently linked back to capabilities. We have added new text to that paragraph:

NEW: To operationalize our framework, conservation actions should empower marginalized forest-proximate peoples and their social institutions to enhance agency and, ultimately, translate resources into lived freedoms. L489-491

We feel our mention of co-production is justified given that our literature review already asserted that creating capabilities “requires inclusive community engagement and recognition of indigenous voices and knowledge” in the October 2025 version. This has been revised to “...requires inclusion of indigenous and traditional communities’ voices and knowledge.” in response to their Comment #4, above.

**Comment #10:** The section on Caatinga could provide an opportunity to bring home the value of the framework to a specific case in a holistic way but it needs to be applied systematically with the links between your points made more clearly perhaps with a table. Perhaps you could trace a pathway through your framework with an example?

**Response:** We appreciate that Reviewer 6 was not involved in the earlier rounds (and sympathize with them arriving to this late on!) but we would like to point out that we have already re-written this section twice in relation to very helpful reviewer feedback. This includes detailed input (and changes/responses from us) from Reviewer 3, who is now satisfied with this section of text and feels it positions the, “...*Caatinga as an important case study for understanding the value of CA in conservation*”. We thank Reviewer 6 for their suggestion to trace through a specific example, perhaps using a Table. Actually, our earlier manuscript did include a Caatinga-specific Table with examples but we removed it in response to Revision feedback. We’re therefore reluctant to re-insert such a Table, including because it would require many additional words in the main text in order to adequately explain the example(s) in relation to the capabilities approach and the case study context. We hope and anticipate that future empirical research in the Caatinga can apply our conceptual framework in greater detail.

**Comment #11:** Overall I think the paper needs to be a much stronger novel argument for the specific value of the CA, a clearer synthetic argument made from the literature, and a tighter integration between the case study and the framework to demonstrate its analytical value. I think a way forward could be to take a more critical approach to the literature review, to identify how CA has been employed, gaps and assumptions etc (and how it links to rights and justice), and then draw out more specific tensions, learning points and normative principles – to apply to future research and conservation approaches with forest communities.

**Response:** Our reading here is that this is not raising a new point but instead summarizing the points they have made, above. We believe we have carefully addressed each of their specific points and made quite a few changes to the text as a result. Nonetheless, it does feel a bit like the Reviewer’s final sentence here is suggesting that we rewrite the paper. This is not something we are willing to do, nor do we consider this would produce a ‘better’ piece of research because any further substantial changes would almost certainly cause the paper to move against some of the directions that previous Reviewers have encouraged us to

move in. Nonetheless, we are grateful to Reviewer 6 for their careful reading of our manuscript for their suggestions for improvements.

Additional sources mentioned by Reviewer 6 which we have cited in the revised paper:

Martin, A., 2017. Just conservation: Biodiversity, wellbeing and sustainability. Routledge.

Woodhouse, E., Homewood, K.M., Beauchamp, E., Clements, T., McCabe, J.T., Wilkie, D. and Milner-Gulland, E.J., 2015. Guiding principles for evaluating the impacts of conservation interventions on human well-being. *Philosophical Transactions of the Royal Society B: Biological Sciences*, 370(1681).

Woodhouse E, Homewood KM, Beauchamp E, Clements T, McCabe JT, Wilkie D, Milner-Gulland EJ. 2017. Understanding Human Well-being for Conservation: A Locally Driven, Mixed Methods Approach. In *Decision-Making in Conservation and Natural Resource Management: Models for Interdisciplinary Approaches*. Cambridge University Press.