

1 **Transforming soil phosphorus fertility management strategies to support the delivery of**
2 **multiple ecosystem services from agricultural systems**

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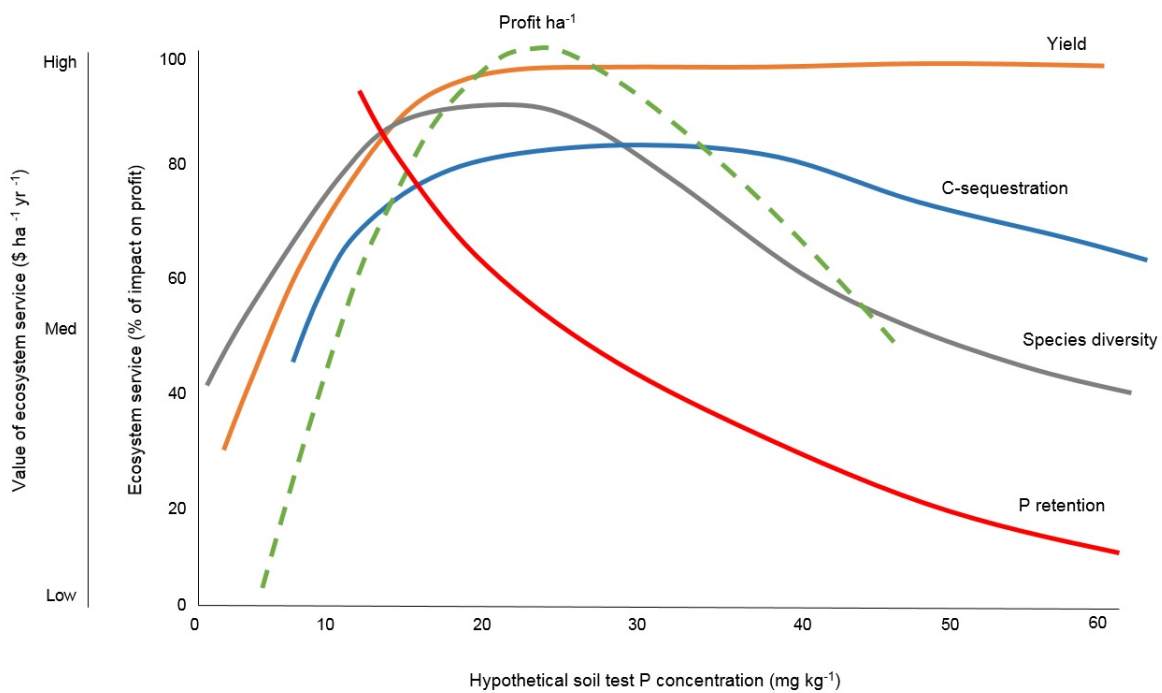
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23 Graphical Abstract



24

25 **Abstract**

26 Despite greater emphasis on holistic phosphorus (P) management, current nutrient advice
27 delivered at farm-scale still focuses almost exclusively on agricultural production. This
28 limits our ability to address national and international strategies for the delivery of multiple
29 ecosystem services (ES). Currently there is no operational framework in place to manage P
30 fertility for multiple ES delivery and to identify the costs of potentially sacrificing crop yield
31 and/or quality. As soil P fertility plays a central role in ES delivery, we argue that soil test
32 phosphorus (STP) concentration provides a suitable common unit of measure by which
33 delivering multiple ES can be economically valued relative to maximum potential yield, in \$
34 $\text{ha}^{-1} \text{yr}^{-1}$ units. This value can then be traded, or payments made against one another, at
35 spatio-temporal scales relevant for farmer and national policy objectives. Implementation of
36 this framework into current P fertility management strategies would allow for the integration
37 and interaction of different stakeholder interests in ES delivery on-farm and in the wider
38 landscape. Further progress in biophysical modeling of soil P dynamics is needed to inform
39 its adoption across diverse landscapes.

40

41 **Keywords:** Phosphorus; Sustainable Management; Soil Fertility; Soil Test Phosphorus;
42 Ecosystems Services.

43

44 **1. Introduction**

45 Agricultural production is driven by economics and the demand to deliver maximum
46 potential yield: this is often to the detriment of the environment and impacts negatively on
47 other ecosystem services (ES) and natural capital (Tscharntke et al. 2005). Recent
48 international and national strategies, such as the Millenium Ecosystem Services Assessment
49 (Costanza et al. 2017; MEA, 2005), advocate the balanced delivery of a range of ES to
50 stakeholders, and with the appropriate management of trade-offs between different ES

51 (Costanza et al. 2017; Spake et al. 2017). However, in practice the implementation of more
52 integrated ecologically-focused or environmentally-friendly farming strategies focused on
53 supporting, regulating and cultural ES, at the farm scale, continues to be overlooked in favour
54 of provisioning ES, most notably as food, fibre and biofuel production (Liebig et al. 2017).
55 This is in part because many existing farm management practices are not currently designed
56 to deliver multiple ES, and do not account for the large spatial and temporal heterogeneity in
57 landscape characteristics underpinning ES delivery (Bennett et al. 2009; 2015; Qui and Turner,
58 2013).

59

60 The importance of phosphorus (P) in the delivery of multiple ES has received increased
61 attention (Doody et al. 2016; Jarvie et al. 2015; McDonald et al. 2016). Jarvie et al. (2015)
62 highlighted the central role that sustainable P management plays in balancing different ES
63 across the water-energy-food continuum. McDonald et al. (2016) proposed the P Ecosystem
64 Services Cascade as a conceptual framework to integrate sustainable P management with key
65 ES processes and functions from soil to large river basin scale. Holistic approaches to farm
66 nutrient management have recently been adopted to provide a greater focus on multiple ES.
67 For instance, the fertilizer industry has adopted the 4R Nutrient Stewardship Strategy (Right
68 Rate, Right Time, Right Place and Right Form) to promote more efficient use of fertilizer and
69 reduce field-scale nutrient export to water (Bruulsema et al. 2009). In Europe, a 5R approach
70 to sustainable P management has also been promoted (Re-align P inputs; Reduce P loss to
71 water; Recycle P; Recover P in wastes; and Redefine P in food systems) that embraces both
72 field-scale and wider regional P stewardship to reduce dependency on finite reserves of P-
73 rock, and negative impacts on the environment (Withers et al. 2015). These approaches are
74 moving from a paradigm of simply managing nutrient inputs for crop production to one that
75 considers the sustainable use of resources for other ES.

76

77 Despite this change in emphasis, the majority of P management decisions remain largely
78 focused on agricultural production because this drives profitability and livelihoods. For
79 example, the build-up and maintenance of critical levels of soil P fertility remains the
80 cornerstone of fertilizer recommendation systems to optimise crop yield and quality across
81 the world (Syers et al. 2008). In addition, a range of different and largely historic soil P
82 testing procedures (soil test P, STP), which were developed and calibrated to crop yield
83 response, continue to be used to characterise soil P fertility and guide on-farm P use across
84 widely differing landscapes (Jordan-Meille et al. 2012). However, soil P fertility also has a
85 major impact upon ES other than food provision raising potential conflicts in ES delivery.
86 For example, critical STP concentration thresholds in soils have been set at an elevated
87 ‘insurance’ level to overcome shortfalls in soil P supply caused by landscape heterogeneity,
88 leading to accelerated P transport in land runoff causing eutrophication and loss of ES related
89 to water function (e.g., Fischer et al. 2017; Withers et al. 2014). Additional drivers for
90 ‘insurance’ levels include maintaining soil P fertility to prevent the likelihood of seasonal
91 crop limitation and to ‘bank’ P in soil as a buffer against potential variability in global
92 chemical P fertilizer prices. However, environmental concerns over water quality and
93 biodiversity are drawing attention to the need for more precise management of soil P fertility.
94 Managing STP for a wider range of ES will require a common metric to facilitate the
95 prioritisation and trade-offs between them (Costanza et al. 2017).

96

97 Research work has already begun to attribute economic value to many ES (e.g. Dominati et
98 al. 2014), thus allowing management objectives for single, multiple or bundled ES to be
99 compared and traded (Spake et al. 2017). However, this has yet to be incorporated into
100 current P fertility management advice delivered on-farm. Although a wide range of farm
101 practices and biophysical variables are involved in delivering multiple ES in agricultural
102 systems, a focus on soil P fertility is strategically essential because this important metric of

103 natural capital changes only slowly in response to management, and therefore has potential
104 long-term impacts on future delivery of multiple ES and well-being. Although previous
105 research (e.g, Jarvie et al. 2015; McDonald et al. 2016) highlight the link between P and ES,
106 there is currently no operational framework to consider the trade-offs between delivering ES
107 and optimum STP levels across diverse cropping systems, including extensive farming
108 enterprises. In this paper we:

- 109 1) Explore the relationship between STP and the delivery of four key metrics, namely
110 crop yield as a key provisioning ES, and P retention (water quality proxy),
111 biodiversity and C-sequestration as indicators of regulating and cultural ES.
- 112 2) Present a conceptual model for advancing soil P fertility management based on the
113 delivery of these four key ES, or indicators of ES, by providing a method of
114 attributing economic value to ES, or indicators of ES influenced by STP
115 concentration.
- 116 3) Examine the modifications required to current P fertility strategies for the delivery of
117 our four key ES, or indicators of ES, impacted by soil P fertility.

118 For simplicity, throughout the paper we use the term ES in the context of crop yield, P retention,
119 biodiversity and C-sequestration, but acknowledge that the last three are indicators of ES rather
120 than being an ES in their own right (Keeler et al. 2012; MEA, 2005).

121

122 2. Site heterogeneity in the relationship between STP and the delivery of ES

123 2.1. Crop yield

124 The relationship between STP and crop yield is usually described by a rapid increase in yield
125 with modest increases in STP concentration, followed by a plateau in yield as STP
126 concentrations further increase (**Fig. 1** and **2**). Typical soil P fertility advice advocates for
127 achieving a critical STP concentration that translates to 95-98% of relative maximum yield; an
128 agronomic optimum. However, despite decades of research relating STP concentrations to
129 crop yield, STP concentrations do not always accurately predict the adequacy of soil P supply
130 for optimum yield if factors such as soil type, soil pH, soil buffering capacity, crop rooting
131 depth and the supply of other nutrients are not accounted for. For example, Schulte and Herlihy
132 (2007) found that STP concentrations and fertilizer P applications explained on average 34%
133 of the variation in yield and 73% of the variation in herbage P in 32 grassland sites representing
134 eight different soil series. Furthermore, **Fig. 3** illustrates that more than half of UK study sites,
135 as reported by Johnston et al. (2014) and Morris et al. (2017), actually require less than the
136 recommended agronomic STP concentration for optimum wheat and barley yield. Clearly,
137 advice based on STP interpretation could vary significantly without taking site specific factors
138 into account.

139

140 2.2. P retention (water quality proxy)

141 The potential for P loss from land to fresh water (via surface runoff or sub-surface flow)
142 increases linearly, or exponentially, with increasing STP concentration (**Fig. 4**). The
143 relationship between soil P and P loss in runoff is a function of a soils ability to retain P, as
144 determined by its geochemical, biological and hydrological characteristics (Kleinman, 2017).
145 For example, significant variation in P retention occurs due to differences in soil Al- and Fe-
146 oxide concentrations, organic matter, pH, texture and redox potential in soil (e.g., Cade-Menun
147 et al. 2017; Hart and Cornish, 2012), and in management systems that concentrate P at the soil

148 surface (e.g., no-tillage, permanent grassland (Haygarth et al. 1998; Jarvie et al. 2017)). In
149 general, the assumption has been that the potential for enhanced P loss to water occurs only
150 above the agronomic optimum STP concentration, whereafter increased P saturation of binding
151 sites in the soil (i.e. via adsorption & precipitation) results in progressively lower P retention
152 and increased loss in runoff (Kleinman, 2017). However, increasingly it is being recognised
153 that site specific factors, that impact on P retention, result in significant P loss to water even
154 below the agronomic optimum STP level. For example soils low in P-sorbing Al- and Fe-
155 oxides can desorb significant quantities of P in runoff even at low STP concentrations, whilst
156 microbially catalysed mobilisation of P can also contribute to soil P loss (Glæsner et al. 2013).
157 Furthermore, P loss can also occur at low soil STP due to wetting and drying cycles that
158 mobilise Fe-bound P due to changes in redox potential (e.g., Cassidy et al. 2016; Scalenghe et
159 al. 2002). McDowell et al. (2003) demonstrated that Olsen P thresholds in soils, required to
160 protect water quality, ranged from 5-51 mg kg⁻¹ in a number of different soil types in New
161 Zealand. Hence, economic optimum STP concentrations to deliver ES relating to water quality,
162 could be significantly different to agronomic optimum concentrations required for crop yield,
163 if variation in P retention is not taken into account (e.g., Duncan et al. 2017).

164

165 2.3. Biodiversity

166 Severely impoverished ecosystems are characterised as having low biodiversity, which
167 increases rapidly toward a plateau as soil P accumulates, beyond which biodiversity declines
168 as more dominant species prevail (**Fig. 1**). For example, higher clover content in grass swards
169 increases biodiversity and provides a crop quality response through improved protein
170 concentration in the forage (**Fig. 2**). The precise relationship between STP level and species
171 biodiversity is likely to vary depending on the particular plant species required. Ceulemans et
172 al. (2014) examined the impact of soil P fertility on grassland biodiversity at 501 sites across
173 Europe, and found that plant species richness was negatively correlated with STP (Olsen P)

174 concentration. They observed a similar relationship between STP concentration, measured as
175 Olsen P, and species richness in three categories of grassland: lowland hay meadows,
176 calcareous grasslands and *Nardus* grasslands. However, the STP concentration (Olsen P) at
177 which there was no further decline in species richness varied, with species richness stabilising
178 at 12.5 species quatrat⁻¹ at a STP concentration of 105 mg kg⁻¹ in the *Nardus* grassland; 17.2
179 species quatrat⁻¹ at a STP concentration of 128 mg kg⁻¹ in the calcareous grassland; and 9.8
180 species quatrat⁻¹ at a STP concentraton of 124 mg kg⁻¹ in the lowland hay meadows (Ceulemans
181 et al. 2014).

182

183 Dorrough et al. (2006) explored the interaction between extractable soil P, tree cover and
184 livestock grazing on native and exotic plant species richness in central Victoria, Australia. The
185 study highlighted that low levels of native plant species biodiversity were associated with high
186 intensity grazing and fertilizer additions, whereas exotic species richness remained largely
187 unchanged. Moreover, at low levels of STP, total species richness declined with increased
188 grazing frequency (Dorrough et al. 2006). This highlights the importance of sustainable
189 grazing practices, particularly at low STP levels, to deliver on native plant species biodiversity
190 management. Therefore for robust soil fertility advice to account for biodiversity, regional if
191 not local scale variation in plant species response may have to be considered.

192

193 Increased plant diversity, as part of intercropping in agriculture, has also been shown to
194 increase yield productivity through inorganic and organic-P mobilization. For example,
195 organic-P stores in soil represent a substantial, untapped pool of P and crop species (such as
196 legumes) that are capable of mobilizing such stores offer benefits to both themselves and to
197 their interplanted species not capable of soil P-mobilization (Li et al. 2014). This highlights
198 the exciting potential offered by exploiting plant functional traits for the dual benefits of soil
199 fertility, P availability and improved P use efficiency, as well as for ES delivery (Darch et al.

200 2018; Faucon et al. 2017). Soil microbial communities are also important drivers of soil ES
201 linked to terrestrial biodiversity and crop productivity (van der Heijden et al. 2008) and control
202 soil P cycling. STP concentrations can influence microbial biodiversity by altering the ratio of
203 fungal to bacterial organisms in soils, and consequently mechanisms of nutrient capture and
204 resilience to environmental stress (Cruz et al. 2009; de Fries and Shade, 2013). However, the
205 heterogeneity in the relationships between STP and soil microbial diversity are poorly defined.

206

207 2.4. *Soil C-sequestration*

208 The P retention capacity of the soil, as discussed in section 2.2, can be considered a limiting
209 factor for C-sequestration, where continued application of C-rich biosolids or manures is
210 prohibited because of the increase in STP and greater risk of P loss to water. However, the
211 relationship between STP and C-sequestration is more complex than just an environmental STP
212 threshold limiting the application of C-sources. In general, the addition of P and nitrogen
213 fertilizer to low P soils increases C-sequestration through enhanced crop production and return
214 of P-rich biomass to the soil (Jones and Donnelly, 2004). The increase in C-sequestration is
215 accelerated when transitioning from a cropping system that removes most plant biomass to one
216 that removes a smaller portion and/or boosts yield. For example, declines in C-stocks as a
217 result of the use of a continuous arable rotation (10% per 10 years) are ameliorated by the use
218 of a regularly fertilized grassland ley (Bowman et al. 1990) or permanent pasture. However,
219 increases in C-sequestration under any constantly-managed system (e.g. permanent pasture)
220 plateau as new limiting factors arise. Some authors even argue that in the long-term, subtly
221 changing a constant system that does not focus on the limiting factor (or further limits it) can
222 deplete C-stocks, particularly if P or nitrogen levels are limiting (Schipper et al. 2007). In a
223 long-term study of manure addition to grassland, Fornara et al. (2016) demonstrated that the
224 type and rate of organic fertilizer applied to grassland soil impacted upon C-sequestration, with
225 cattle slurry containing higher concentrations of organic matter such as lignocelluloses,

226 resulting in greater C-sequestration compared to other forms of livestock manure. Therefore,
227 in contrast to the other ES discussed, STP concentrations may play a less significant role in C-
228 sequestration compared to other limiting factors in productive agricultural systems.
229 Nevertheless, Peñuelas et al. (2013) highlights that if projected future shortages of phosphate
230 rock eventuates, crop growth and C-sequestration will be impaired, and in-turn atmospheric
231 CO₂ concentrations and climate change.

232

233 **3. Attributing economic value to ES influenced by STP concentration**

234 Estimating the total economic value (TEV) of ES at farm-scale requires an assessment of the
235 direct costs of their delivery, as well as to any value attributed to their environmental or cultural
236 benefits (i.e sum of the direct, indirect and non-use values) (de Groot et al. 2010). However,
237 obtaining this information on a farm-by-farm basis is not realistic, and a more pragmatic metric
238 to assess the economic trade-off of ES related to soil fertility management is required. One
239 such metric is the opportunity cost (i.e the benefits a farmer misses out on when choosing one
240 option over another) of delivering a specific ES when compared to the potential profit (\$ ha⁻¹)
241 for food production from the same area of land. In relation to nutrient management, a key and
242 well established concept and tool for guiding fertilizer input costs for maximum crop yield is
243 the *economic optimum* (i.e the yield at which further inputs to the system does not increase the
244 \$ ha⁻¹ profit a farmer will achieve) (e.g., Sylvester-Bradley and Kindred, 2009; Williams et al.
245 2007). In principle, this approach can also be applied to the impact of soil P fertility on a wide
246 range of ES provided there is an ES response relative to changes in STP concentration.

247

248 The application of an economic optimum approach to the management of multiple ES is
249 illustrated conceptually in **Fig. 1**: a hypothetical yield response curve, with profit (\$ ha⁻¹) as a
250 function of STP (mg kg⁻¹): applicable to all STP tests. Braat & ten Brink (2008) presented the
251 relationship between land-use intensity and multiple ES delivered by biodiversity, and

252 similarly **Fig. 1** illustrates the theoretical relationship between STP and agronomic yield, P
253 retention (water quality proxy), biodiversity and C-sequestration, with each ES functionality
254 peaking at a hypothetical optimum or threshold STP concentration. In addition, **Fig. 1** presents
255 a theoretical profit curve i.e \$ ha⁻¹ profit per unit increase in STP that a farmer can achieve.
256 This is calculated based on the additional profit a farmer can achieve when taking into account
257 the cost of inputs (e.g fertilizer, lime, transport etc) and resulting commodity prices a farmer
258 will receive post-harvest (note: while the curve types presented in **Fig. 1** are based on current
259 understanding of the relationship between STP and each ES, the characteristics of these curves
260 i.e. slope, magnitude, maximum etc, and position relative to the profit curve is hypothetical and
261 will vary based on the factors outlined in section 2). For example in a livestock grazing system,
262 restriction on manure application above a certain STP threshold, will result in a reduction in
263 profits due to the requirement to transport manure off-farm to another location. This profit
264 curve will be farm specific and vary depending on *inter alia* crop, soil, farm type and intensity.
265 By locating the optimum STP, for the delivery of a specific ES, on the profit curve, the
266 opportunity cost to the farmer can be estimated. While this does not provide the TEV of
267 delivering a specific ES, it does provide a suitable common unit of measure to facilitate
268 comparison and trade-offs between ES delivery across spatial (\$ ha⁻¹) and temporal (\$ ha⁻¹ yr⁻¹)
269 scales in the context of P fertility advice being provided to farmers, and the wider industry
270 goals of sustainable P use. The hypothetical curves for all four ES metrics, depicted in **Fig. 1**,
271 will vary spatially and temporally depending on *inter alia* soil type, soil health, farming
272 intensity, farm inputs, landscape characteristics, legacy soil P and seasonal influences on the
273 interactions between soil, crop and environment; there is a research need to model such
274 interactions across spatio-temporal scales.

275

276 An example, depicted in **Fig. 2** shows long-term fertilizer field trial data under irrigation for
277 pasture production at Winchmore, mid-Canterbury, New Zealand. A grassland case-study was

278 selected as it incorporates data for the delivery of our four key ES impacted by soil P fertility.
279 The trial was located on a Lismore stony silt loam soil; mean annual rainfall of 745 mm (Smith
280 et al. 2012). After normalising the indicators a farmer may set an objective in STP
281 concentration to achieve 98% of relative yield (often seen as an agronomic optimum), which
282 equates to an STP concentration of 20 mg kg⁻¹ or greater (**Fig. 2**). Whereas a STP concentration
283 of approximately 15 mg kg⁻¹ or less may be considered the STP target for meeting water quality
284 objectives. No profit curve is available for the study in **Fig. 2**, so instead, by way of example,
285 if the values of 20 mg kg⁻¹ and 15 mg kg⁻¹ are extrapolated from the x-axis to hypothetical
286 profit curve in **Fig. 1**, the 5 mg kg⁻¹ reduction in STP would result in an approximately a 28%
287 reduction in \$ ha⁻¹ the farmer can achieve. In this example, similar trade-offs can be made for
288 % carbon and % clover (as proxy for biodiversity in this particular pasture based system) and
289 the resulting opportunity costs traded between stakeholders or payments made to farmers to
290 incentivise or compensate for reductions in profit margins. Note that, in this example, clover
291 (comprising white, Montgomery red and subterranean species - Mt. Barker and Tallarook) was
292 selected as a surrogate for desired species, which supports nitrogen-fixation, and increased
293 ryegrass production. The conceptual model proposed in this paper is applicable to all
294 cropping systems and is also inclusive of extensive enterprises. Of note is that differing crop
295 species will have different STP requirements, and the STP concentration appropriate for
296 multiple ES delivery will be depend on the species being cultivated or the management regime
297 being implemented.

298

299 **4. Barriers and actions for change**

300 Implementing an economic optimum approach to STP management, that optimises the
301 delivery of multiple ES, will require significant changes to current soil sampling and testing
302 procedures, interpretation guidance, and management of inorganic and organic P inputs.

303 Many of the barriers and actions required to meet a desired outcome are listed in **Table 1**. A

304 central tenet to change is the calibration and integration of existing soil test procedures for
305 multiple ES delivery, thus moving current P fertility advice beyond maximum yield and/or
306 quality, and ‘*insurance*’ level applications. Adaptations to deliver increased soil data
307 resolution, by incorporating subsoil sampling at depth in the soil profile, coupled with
308 expanded sampling efforts in critical source areas and improved temporal resolution, would
309 help to reduce uncertainty and improve predictions in actual and modelled systems.
310 Sampling the subsoil at depth will enhance understanding of soil P cycling, storage and loss
311 potential beyond the rooting zone. Incorporation of soil P buffering capacity metrics to better
312 define soil P release offers dual benefits in terms of improved precision on fertilizer inputs
313 for crop uptake and yield (for example, Fischer et al. 2017; van Rotterdam et al. 2013). A
314 study by Burkitt et al. (2002), emphasises the value of adopting a simple soil buffering
315 capacity index as a standard soil test parameter to determine plant P bioavailability in
316 Australian soils; benefits included increased accuracy in P fertilizer recommendations and
317 use efficiency, thus maintaining yield and mitigating against P losses.

318

319 Enhanced understanding regarding the impacts of STP on all ES in terms of spatio-temporal
320 scales (Bennett et al. 2005; Qui and Turner, 2013), and knowledge exchange between key
321 agri-food stakeholders to this effect, are imperative to improving soil test interpretation for
322 the delivery of precision P fertility advice. The management and governance of ES tends to
323 occur at multiple scales ranging from the field and farm scale, to sub-watershed and
324 watershed based initiatives, to regional and global strategies such as the United Nations
325 Sustainable Development Goals (Qiu et al. 2018; U.N. 2015). The conceptual model
326 proposed in **Fig. 1** is predominantly a farm-scale tool designed to inform field scale
327 management decisions, but is also applicable at the regional scale in relation to informing
328 trade-offs between food production and environmental objectives. It could be used to guide
329 where sustainable intensification should occur, or to identify farming enterprises that ought to

330 be economically supported to deliver on supporting, regulating and cultural ES, as dictated by
331 landscape characteristics (Qiu et al. 2018). However, as noted by Melland et al. (2018),
332 policy makers must recognise that long-term investment is required in strategies, such as soil
333 P fertility management for ES delivery, were it can take up to 20 years or more to detect
334 improvement in water quality due to lag and legacy effects. The robustness of hypothetical
335 curves presented in **Fig. 1** should also be modelled to account for additional factors such as
336 climatic extremes.

337

338 Inorganic fertilizers are currently used for yield response and most are highly water soluble,
339 and vulnerable to loss (Hart et al. 2004). Exploring the bioavailability and nutrient retention
340 capacities of alternative inorganic and organic fertilizer sources remains a priority area in
341 relation to ES delivery. Furthermore, precision farming techniques, such as variable rate
342 application technologies, novel fertilizers, P placement and foliar P applications offer
343 targeted P applications that link more precisely to variation in soil P supply and crop
344 requirement, therefore also reducing the risk of P loss to water (McLaughlin et al. 2012;
345 Withers et al. 2014). Crop type, rotations and intercropping also offer scope for ES delivery
346 through the identification of varieties or cultivars that are P efficient or capable of mobilizing
347 inorganic and organic-P legacy stores (Li et al. 2014; Rowe et al. 2015; Simpson et al. 2014;
348 Vance et al. 2003). Adaptations to current soil P fertility management protocols to account
349 for all ES requirements can be simple, such as modifying sampling depths to better estimate P
350 loss or C-sequestration, or complex such as refining fertilizer advice based on profit and
351 linking to other ES functions. Existing soil P tests require reform to take account of
352 biological functioning for biodiversity, or to simultaneously predict crop yield and the risk of
353 P loss in runoff (Fischer et al. 2017; Rubæk, 2015). Furthermore, new innovative
354 technologies such as diffusive gradients in thin films (DGT) may offer improved data

355 resolution and bioavailability assessment of soil chemical fluxes in some circumstances
356 (Blackburn et al. 2016; Zhang and Davison. 2015).

357

358 Measurements of both ES and STP vary spatio-temporally (Bennett et al. 2005). Such
359 variation will always challenge the interpretation of ES indicators and STP concentrations.
360 For example, Jordan-Meille et al. (2012) noted that current European fertilizer
361 recommendation systems do not generally take account of soil type differences in P supply,
362 nor localised environmental pressures that might constrain P use. Through the concept of
363 Functional Land Management, Schulte et al. (2014) highlighted the importance of
364 understanding and managing for specific soil function, if society is to achieve the objective of
365 delivering multiple ES from agricultural landscapes. Soil fertility and function are
366 intricately linked and consequently many on-farm practices need to be modified to take
367 account of the spatial and temporal variability in soil and landscape characteristics that define
368 which suite of ES are best delivered in different land parcels.

369

370 More research on the measurement of ES indicators and soil testing protocols for STP
371 measurement will improve their accuracy and precision. However, due to spatial and
372 temporal variation, advice on current tests and indicators needs to be calibrated at a local (e.g.
373 on a field-by-field basis) or regional scale (e.g. on a watershed level) and over a long-enough
374 time period so that relationships between ES and STP measurements become statistically
375 robust (Costanza et al. 1997; de Groot et al. 2012). Not only will accounting for spatio-
376 temporal variation ensure that robust soil P fertility advice is given to inform stakeholder
377 decisions, estimates of P application rates could be tallied against national strategies for ES
378 delivery. Nevertheless, the costs associated with such advances to increase data resolution
379 and precision, reduce uncertainty, and account for landscape heterogeneity in terms of ES
380 delivery (Mitchell et al. 2015; Spake et al. 2017), will be challenging in practical terms and

381 the potential for modelled systems must be assessed to deliver on cost-effectiveness
382 (Costanza et al. 2017).
383
384 A large number of agronomic trials have been carried out across a range of soil type and
385 geoclimatic zones, and form the basis of current P fertility advice in many countries (Bai et al.
386 2013; Syers et al. 2008; Valkama et al. 2011). Some studies have also examined the
387 relationship between STP and water quality (McDowell et al. 2003; Vadas et al. 2005; Withers
388 et al. 2017), and to a lesser extent C-sequestration and biodiversity (Ceulemans et al. 2014).
389 Individual studies with good data resolution enable the determination of the economic optimum
390 STP for the delivery of each ES, but only over a limited range of conditions. In order to
391 implement this approach to P fertility management, the relationships between ES, STP and \$
392 ha⁻¹, need to be transferred over a wide geographical area, and on to farms where data
393 availability, resources and logistics constrain the direct valuation of ES on a site-specific basis.
394 However, biophysical models describing the physical, chemical and biological P dynamics and
395 interactions in soils, the numerous factors affecting these dynamics, and their relationship to
396 ES delivery are generally poorly developed and disjointed (Vereecken et al. 2016). Detailed
397 mechanistic mathematical models are being developed to help refine fertilizer P inputs (e.g.,
398 Heppell et al. 2016), and more simplified one/two soil P compartment models have been used
399 to predict residual soil P supply (e.g., Sattari et al. 2012), but these models currently lack the
400 capability to include synergistic P capture afforded by innate plant P mechanisms for
401 mobilising soil P or sequestering C (Mollier et al. 2008). If an STP economic optimum
402 approach to the management of ES is to be implemented, further progress in biophysical
403 modelling of soil P dynamics is urgently needed to inform this implementation across diverse
404 landscapes.

405

406 **5. Conclusions**

407 National and international strategies have established ambitious objectives for the delivery of
408 multiple ES within the context of agriculture against a backdrop of sustainable
409 intensification. However, the practicality of balancing the trade-offs between these ES at the
410 farm-scale has not yet been adequately addressed. While this paper has focused on P fertility
411 management, we acknowledge that a wide range of farm practices and biophysical variables
412 are involved in the delivery of multiple ES in agricultural systems. Changes to many other
413 farm practices, that influence the delivery of ES, also warrant attention. Although soil P
414 fertility is only one contributing factor in ES delivery, effective nutrient management is
415 integral to the success of such strategies and sustainable farming. However, there is currently
416 no operational framework in place to manage P fertility for multiple ES and to identify the
417 costs of potentially sacrificing crop yield and/or quality. We propose the use of an economic
418 optimum approach to P fertility management by which different ES can be assessed and
419 traded against one another. This approach facilitates the monetisation of ES strategy at the
420 farm-scale through evaluation of their impact on farm profits. The approach accounts for
421 both local level variation in biophysical variables, and farm performance, to ensure temporal
422 robustness. This can then be benchmarked against regional or national strategy to facilitate
423 stakeholder engagement and negotiations. A key step in the adoption of our conceptual
424 framework into policy is to produce and collate datasets, and case-study examples that
425 demonstrate the curves depicted in **Fig. 1** over a wide range of conditions and farming
426 enterprises. How such an approach can be incorporated into existing frameworks of *payment*
427 for ES is an area warranting further consideration.

428

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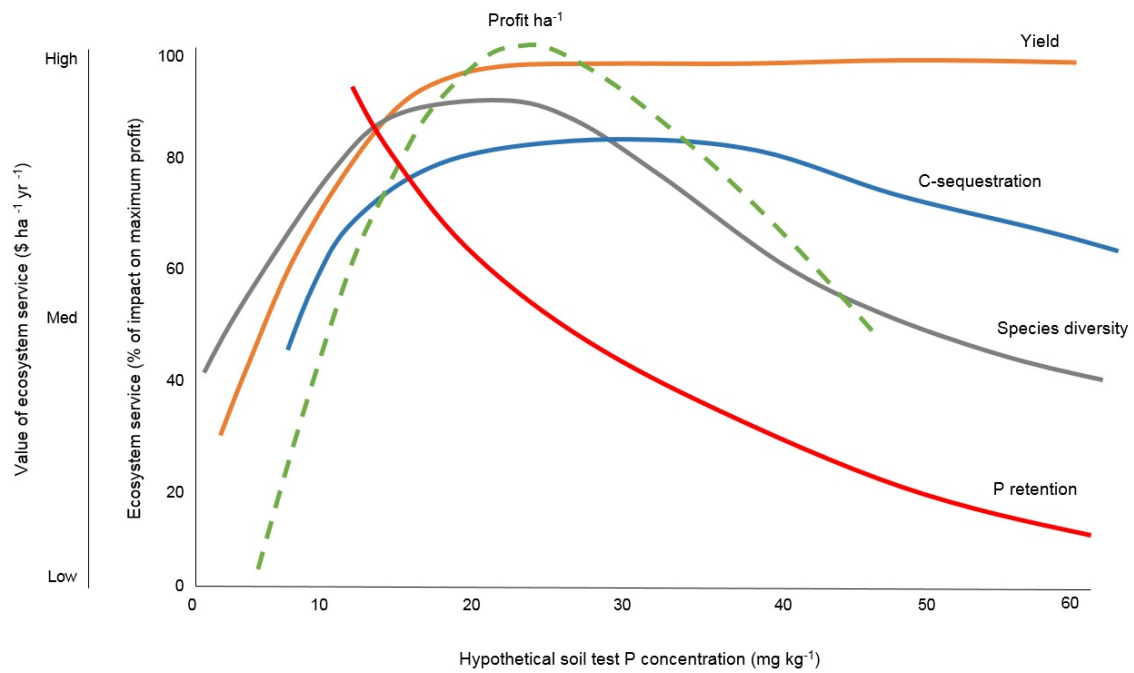
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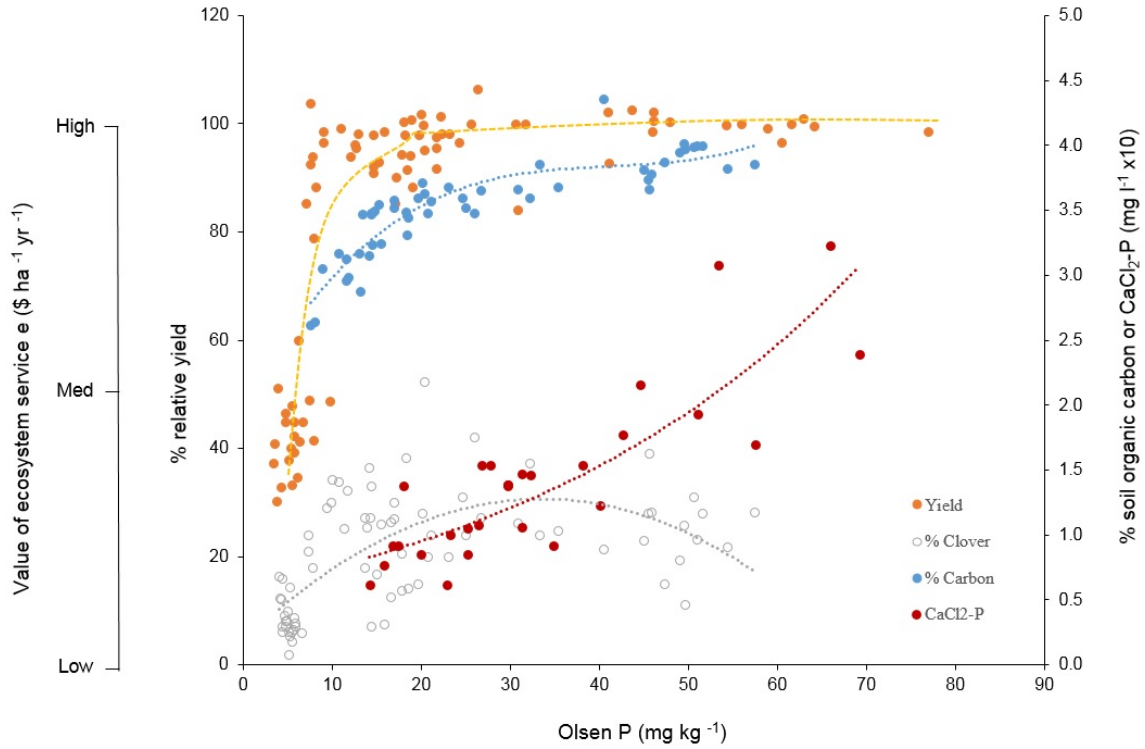
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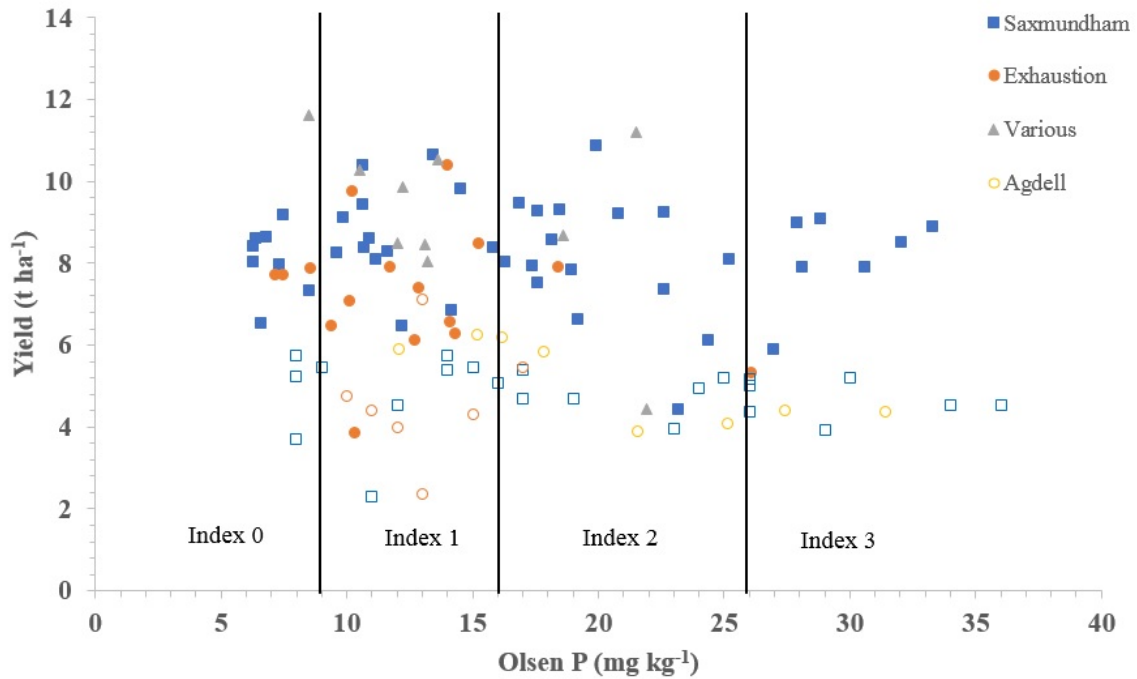
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751 **Fig. 1.** Hypothetical relationship between different ES (yield [orange line], species diversity
 752 [grey line], C-sequestration [blue line] and P retention (a proxy for water quality) [red line]),
 753 and profit ha⁻¹ [green dashed line], presented as a relative impact on potential profit and STP
 754 concentration.



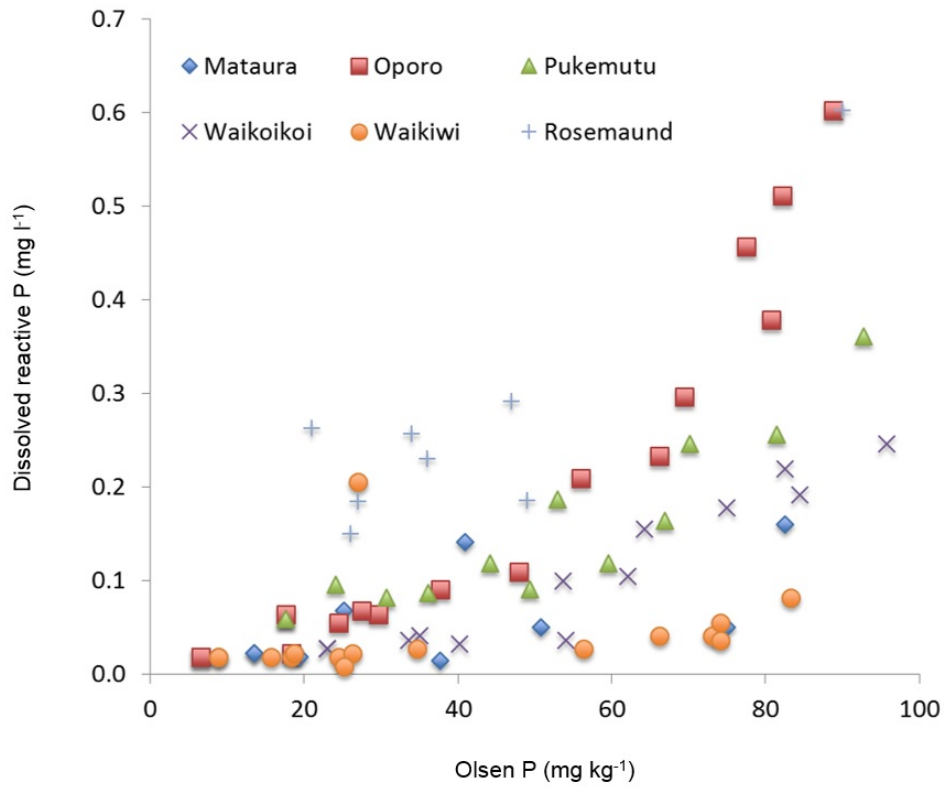
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756 **Fig. 2.** Long-term fertilizer field trial data under irrigation at Winchmore, mid-Canterbury,
 757 New Zealand (from Condrón et al. 2012; McDowell and Condrón, 2012; Rickard and
 758 McBride, 1986) shows pasture yield production, the potential for P loss in subsurface
 759 drainage (as estimated by 0.01M CaCl₂-P), plant species richness (as % clover comprising
 760 white, Montgomery red and subterranean species (Mt. Barker and Tallarook)), C-
 761 sequestration rates (as % org C) and STP measured as Olsen P concentration.



762

763 **Fig. 3.** Critical STP (Olsen P) concentrations for 98% of maximum yield vary widely across
 764 different sites, different seasons and when insufficient nitrogen is applied. Data are from UK
 765 sites reported by Johnston et al. 2014 and Morris et al. 2017. (Closed symbols represent wheat
 766 and open symbols barley). Over 50% of sites require less than the recommended STP for
 767 optimum yield, reflecting the current insurance-based approach to soil P fertility management.
 768 (Index 0 to 3 represents soil classification indices based on Olsen P as follows: Index 0: 0-9
 769 mg l⁻¹; Index 1: 10-15 mg l⁻¹; Index 2 (2- and 2+): 16-25 mg l⁻¹; Index 3: 26-45 mg l⁻¹). The
 770 currently recommended range in the UK is Index 2.



771

772 **Fig. 4.** Variation in the concentrations of dissolved reactive P (DRP) with increasing STP
 773 (Olsen P) across six sites, in New Zealand, of varying soil P sorption capacity from very low
 774 (Rosemaund) to high (Waikiwi). Data are from McDowell et al. 2003.

Table 1. Barriers and actions required to achieve outcomes for P fertility management for multiple ES delivery.

Factor	Barriers	Action	Outcome
Soil Test	<ul style="list-style-type: none"> • Current soil tests only calibrated for crop yield response • Large number of different soil tests used in different regions • Lack of precision leads to large variability in results and uncertainty 	<ul style="list-style-type: none"> • Improve existing soil tests or develop new tests that are calibrated for other ES (e.g. include P buffering capacity, capacity for biological turnover) 	Specific soil tests identified for different ES delivery calibrated back to STP for yield for trade-off analysis
Soil Sampling	<ul style="list-style-type: none"> • Only partially linked to system management (e.g. single sampling depth) • No separate sampling of field runoff zones (e.g. for assessing critical source areas for eutrophication control management) • Timing linked to crop cycles only (e.g. infrequent rotational sampling) 	<ul style="list-style-type: none"> • Upgrade sampling precision to fit system management (e.g. stratified or gridded sampling) • Adjust sampling regime according to site conditions and ES delivery (e.g. timing of sampling may differ for different ES) 	Specific guidelines on sampling resolution, timing and depth to match different management systems and ES delivery
Interpretation of Soil Test Results	<ul style="list-style-type: none"> • Interpretation varies across regions and confounded by lack of site specific information • Lack of understanding about the impacts of STP on other ES (e.g. for soil biodiversity or C-sequestration) 	<ul style="list-style-type: none"> • Change from agronomic optimum to economic optimum approach (e.g. lower critical STP levels) • Generate data to support nutrient decisions for delivery of ES other than crop productivity • Precision based fertilizer recommendations moving beyond current ‘insurance-based’ approaches 	On-farm decision support tools deliver improved precision in optimizing nutrient inputs for ES delivery
Fertilizer Source	<ul style="list-style-type: none"> • Historic preference for using inorganic fertilisers for yield response • Lack of confidence in nutrient value of different bioresources • Lack of data on effect of fertilizer source on ES delivery 	<ul style="list-style-type: none"> • Identify appropriate fertilizer sources to match ES delivery (e.g. bioresources for C-sequestration) • Develop improved database on bioresource bioavailability (e.g. struvite) • Develop tools to assess temporal variability in bioresource nutrient bioavailability • Optimize fertilizer advice based on profit ha⁻¹ 	Use of recycled and recovered P optimized and improved prediction of source bioavailability for different ES functions
Fertilizer Placement/Timing	<ul style="list-style-type: none"> • Timing of P inputs not geared to critical source areas (e.g. single application timing) • Lack of data on effect of source timing on other ES • Farming infrastructure not geared to precision targeting of P (e.g. placement) 	<ul style="list-style-type: none"> • Advance precision farming technologies (e.g. to support variable rate application as routine) • Develop decision support technologies to provide farmers with real time information on soil and crop nutrient supply • Improve nutrient use efficiencies and profit ha⁻¹ 	Targeted P application to optimize P use efficiency to improve yield and reduce risk of P loss to water

Crop type	<ul style="list-style-type: none">• Crop type used only for P inputs to match crop P offtake• Varietal variation in soil P acquisition and utilization efficiency largely unexplored• Lack of data on crop rotation sequences to optimize ES delivery	<ul style="list-style-type: none">• Explore impact of soil-crop-fertilizer interactions on ES delivery (e.g. optimizing rhizosphere processes)• Identify P efficient varieties as part of agro-engineering	Guidelines on crop type and crop rotation design for optimizing delivery of different ES
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